

# **The Annual Report of the Recycling Public Advisory Council**



**Presented to the  
Honorable John Carney, Governor of Delaware  
and the 151st Delaware General Assembly**

**March 2020  
Eighteenth Edition**

# **The Annual Report of the Recycling Public Advisory Council**

**March 2020 (Eighteenth Edition)**

**Authored by:**

Recycling Public Advisory Council

**For More Information Contact:**

Recycling Public Advisory Council via  
Compliance & Permitting Section  
Division of Waste & Hazardous Substances  
Department of Natural Resources and Environmental Control  
89 Kings Highway  
Dover, DE 19901  
Phone: (302) 739-9403  
Fax: (302) 739-5060

Email: [recycle@delaware.gov](mailto:recycle@delaware.gov)

Website:

[Recycling Public Advisory Council](#)

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## ***Definitions Used throughout Report***

- (1) "Authority" means the Delaware Solid Waste Authority.
- (2) "Beverage" means any mineral waters (but not including naturally sparkling mineral waters), soda waters or any other carbonated beverage not containing alcohol that is commonly known as a "soft drink" and any beer, ale or other malt beverage containing alcohol.
- (3) "Beverage container" means any airtight non-aluminous container containing less than 2 quarts of a beverage under pressure of carbonation.
- (4) "Dealer" means any person who engages in the sale of beverages in beverage containers to a consumer and shall include groups of retailers or retail chains.
- (5) "Multi-family" means 3 or more attached structures, such as condominiums or apartments, generally intended for occupancy by individuals or families and where centralized community trash disposal and collection services are typically provided.
- (6) "Municipal solid waste" (MSW) means wastes such as durable goods, nondurable goods, containers and packaging, food scraps, organic yard waste and miscellaneous inorganic waste from residential (i.e. household), commercial, institutional and industrial sources such as appliances, automobile tires, old newspapers, clothing, disposal tableware, office and classroom paper, wood pallets, and cafeteria wastes. Municipal solid waste does not include solid wastes from other sources such as construction and demolition debris, auto bodies, municipal sludges, combustion ash and industrial process wastes.
- (7) "On-premises sales" means sales transactions in which beverages are purchased by a consumer for immediate consumption within the area under the control of the dealer.
- (8) "Organic yard waste" means plant material resulting from lawn maintenance and other horticultural gardening and landscaping activities and includes grass, leaves, prunings, brush, shrubs, garden material, Christmas trees and tree limbs up to 4 inches in diameter.
- (9) "Recyclable material" or "recyclables" means any material or group of materials that can be collected and sold or used for recycling.
- (10) "Recycling" means the process by which solid wastes are separated for use as raw materials, products or replacement of products, including the reuse of organic yard waste, but does not include the incineration of materials for energy.
- (11) "Residential waste" means the solid waste generated in occupied single-family and multi-family structures. Also referred to as "household waste".
- (12) "Single stream" means a system in which all fibers (including but not limited to paper, cardboard, etc.) and containers (including but not limited to plastic, glass and metal) are commingled for collection into 1 container instead of being sorted into separate commodities and multiple containers.
- (13) "Single-family" means either a detached structure (i.e. a house) surrounded by open space or attached structures, such as town or row homes, generally intended for occupancy by a family and where individual trash collection services are typically provided for each structure.
- (14) "Source-separated" means recyclable materials, including single stream recyclables, are segregated at the point of generation and kept apart from the waste stream by the generator thereof for the purpose of collection and recycling.

## Executive Summary

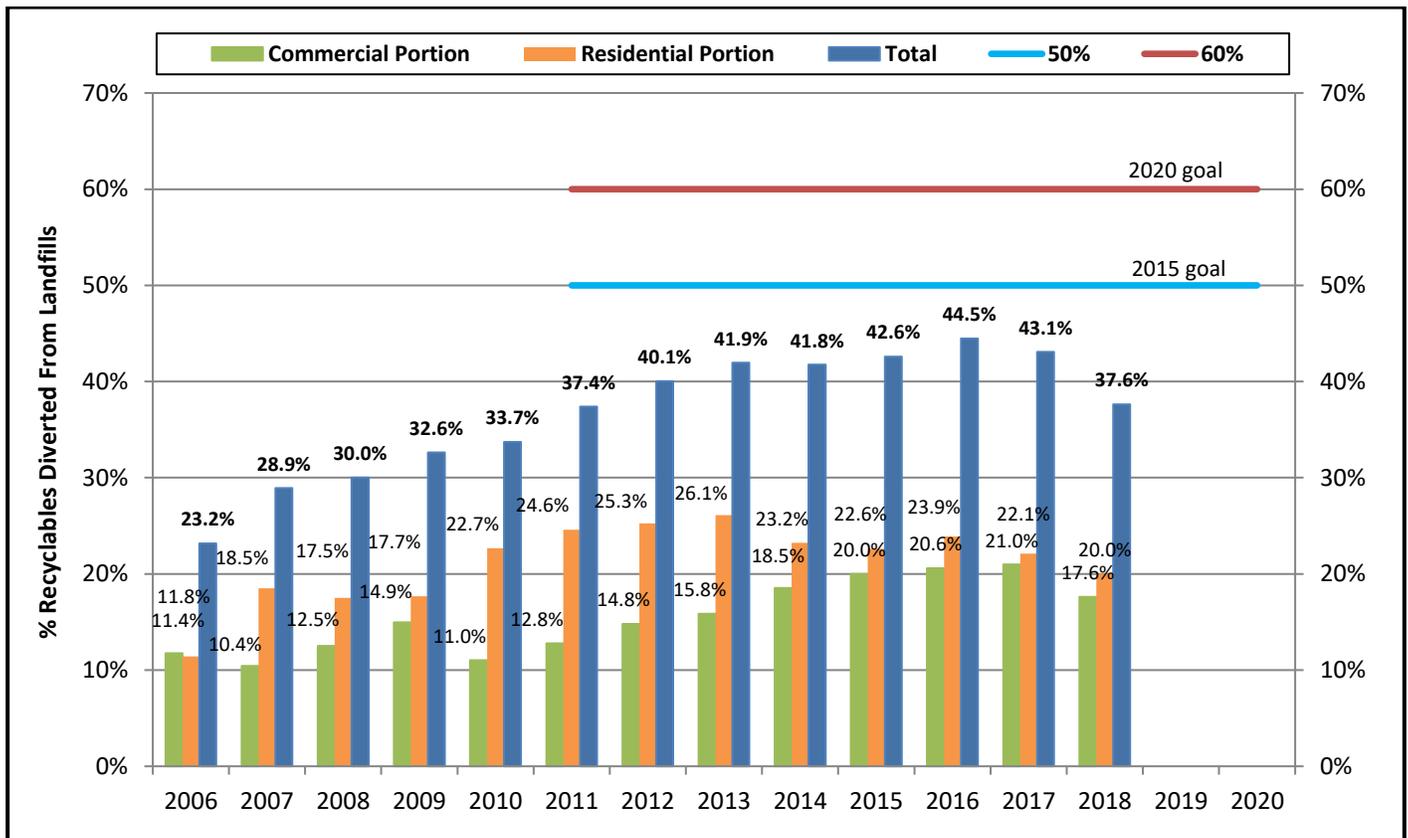
Due to the passage of Delaware’s Universal Recycling Law, enacted on June 8, 2010, Delaware recycled approximately 38% of its municipal solid waste in CY2018, including both commercial and residential materials diversion (see chart below). The RPAC continues to seek ways to hit both the 2015 goal of 50% residential and commercial diversion and the 2020 goal of 60%.

Date by which goal is to be achieved	Solid Waste Diverted from disposal	Municipal Solid Waste Diverted from disposal
January 1, 2015	72%	50%
January 1, 2020	85%	60%

(1) By weight - 7 Del. Code §6056

The State has experienced success diverting materials for landfilling, but the goals set forth in the Law have not yet been achieved. Achieving these goals directly reduces burdens on our current landfills and prolongs the need for the costly construction of new landfills or disposal capacity to manage Delaware’s waste.

### Residential, Commercial and Total Diversion Rates in Delaware, CY2006 - 2018

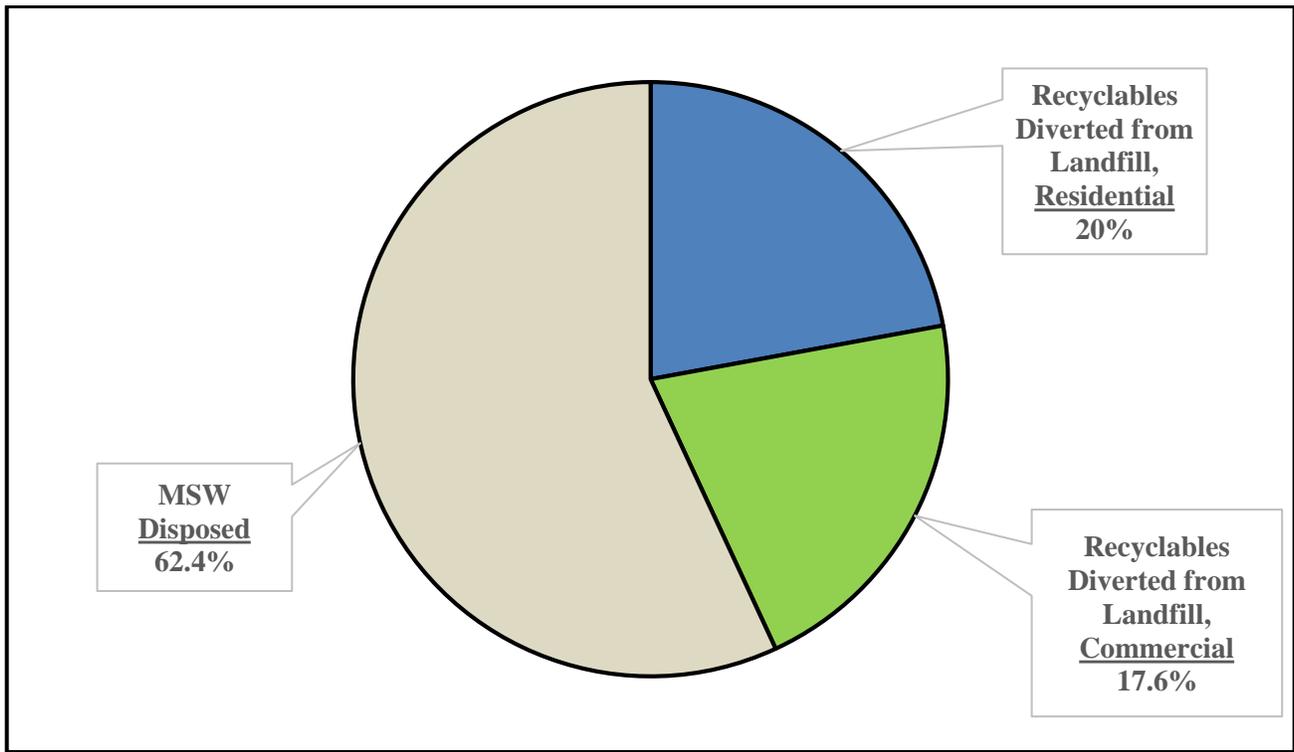


As illustrated by this chart, Delaware has made significant strides in the diversion of waste to new uses and in the reduction in the amount of waste sent to landfills since 2006.

The Recycling Public Advisory Council believes education and outreach initiatives to schools, businesses

and communities on what and how to recycle and targeted initiatives are the most important steps for continuing progress. Growing and expanding recycling initiatives and implementing new programs within Delaware represents an economic development opportunity. These programs and initiatives have the potential to create new jobs as well as leaving future generations with a cleaner, more sustainable environment.

### MSW Disposed and Percent of Residential and Commercial recyclables in CY2018



The Universal Recycling Law provided financial resources to create and support the Universal Recycling Grants and Low Interest Loan Program (UR Grant Program). The UR Grant Program provides funding via a competitive grant process, administered by the Compliance and Permitting Section, to various entities throughout the State. To date, the program has awarded 106 grants, totaling more than \$8.6 million. The main goal of the UR Grant Program is to support projects that implement, expand and support recycling activities and waste diversion in Delaware. Since the 2014 sunset of the Recycling Fee, no new funds have been added to this account. The current balance in UR Grant Program Account consists of returned funds from projects that did not happen, grantees that did not spend the full authorized amount plus interest generated by the balance. The RPAC supported one final round of grant funding (Cycle 9), in 2019 for contracts awarded during Fiscal Year 20 (July 2019-June 2020). Unless additional funds are allocated or a new funding source identified, Cycle 9 will represent the final round of funding provided by the UR Grant Program.

**2018 RPAC members:**

**Stan Mills**, RPAC Chairman, Delaware League of Local Governments  
**Timothy Ratsep**, DNREC  
**Michael Parkowski**, DSWA  
**Richard Cecil**, Delaware Association of Counties  
**Paul Bickhart**, Recycling Industry  
**Steve Masterson**, Waste Hauling Industry  
**Sewall McCabe**, Soft Drink industry  
**Michael Fusca**, Alcohol Beverage Industry  
**Rustyn Stoops**, Delaware Chamber of Commerce  
**Adam Webster**, Delaware Restaurant Industry  
**Marianne Cinaglia**, Public Interest  
**Coralie Pryde**, Public Interest  
**Todd Klawinski**, Public Interest  
**Vikram Krishnamurthy**, Public Interest  
**Vacant**, Public Interest  
**Julie Miro Wenger**, Delaware Food Industry Council

The Recycling Public Advisory Council was established under Executive Orders going back to 2000. The Council was more formally recognized with the passage of the Universal Recycling Law in 2010. Members of the Council are volunteers appointed by the Governor. The Council’s main tasks include offering advice to the DNREC and the DSWA on all aspects of recycling, setting funding categories/priorities for the UR Grant Program, providing guidance on projects that are eligible to receive funding and providing recommendations on recycling outreach by the Department and Authority. The Council plays a key role in reporting to the Governor and

General Assembly on the Annual Status of Recycling in Delaware. RPAC holds periodic meetings throughout the year to discuss opportunities to engage the public. An additional responsibility of the Council is to maintain an approved, sound and current methodology to measure recycling rates that is both scientific and comparable to other state and federal measures.

**2018 Recycling Rates Summary in Tons**

<b>Diverted Recyclables</b>	<b>MSW Disposed</b>	<b>Total Municipal Solid Waste = Diverted Recyclables + MSW Disposed</b>	<b>Percent Diverted Recyclables</b>
<b>442,158</b>	<b>732,614</b>	<b>1,174,771</b>	<b>37.6%</b>

For the full report visit: [Assessment of Municipal Solid Waste Recycling For Calendar Year 2018](#).

***Current Recommendations***

A synopsis of the RPAC’s recommendations to Governor Carney and the General Assembly include the following:

- (1) Request DNREC Compliance and Permitting Section to conduct an assessment of all State Government Agencies and Facilities for compliance with the Universal Recycling Goal of 60% diversion outlined in 7 Del. C. §6059.**
- (2) Support a legislative appropriation funding the Universal Recycling Grant & Low Interest Loan Program.**
- (3) Support appropriation of annual funding to send students from one (1) grade level from each school district in Delaware to DSWA’s Environmental Education Building at the Delaware Recycling Center in New Castle, DE each year.**
- (4) Expand your recycling knowledge and engage your constituency.**
- (5) Support legislation expanding liability protection for edible food generators and donations.**

[Further detail on each Recommendation can be found in ‘Section 8- Recommendations’ of this Report.](#)

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## *1.0 Purpose*

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This is the Eighteenth Annual Report of the Recycling Public Advisory Council (RPAC). The purpose of the report is to fulfill requirements of 7 Del. C., §6058, which directs the RPAC to prepare an annual report addressing the following:

- The status of attainment of the recycling goals specified in 7 Del. C., §6056;
- An accounting of the recycling grants and loans programs and recommendations for future funding of the programs;
- An assessment of the activities of both the Delaware Department of Natural Resources and Environmental Control (DNREC) and the Delaware Solid Waste Authority (DSWA) in achieving the goals specified in 7 Del. C., §6056;
- An objective, auditable accounting of recycling rates for total solid waste, municipal solid waste, and residential solid waste; and
- Such other recommendations as the RPAC shall deem appropriate.

The Solid Waste Recycling Law (the Universal Recycling Law) is attached to this report as Appendix A. A list of the current RPAC members can be found in Appendix B.

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## 2.0 Background

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### 2.1 Benefits of Recycling

In addition to being the single easiest action that individuals can take to be good stewards of the environment; recycling offers the following benefits:

- Creating new local industry and jobs
- Extending the useful life of State landfills and reducing the need to build future sites
- Reducing emissions of greenhouse gases
- Creating a salable commodity for manufacturing
- Saving energy
- Conserving natural resources
- Reducing environmental damage from industrial, residential, and commercial waste
- Teaching environmental stewardship to individuals, businesses and government agencies

### 2.2 Recent Recycling Efforts in Delaware

The State of Delaware has promoted recycling since 1975. A more extensive history of these efforts can be found in Appendix E. The following is a summary of recent recycling achievements in 2019:

- **Recycling Grants Program** – The remaining balance of the *Universal Recycling Grant and Low Interest Loan Program* was used for a final grant cycle (Cycle 9) during FY2020. Once this grant cycle is concluded, the funds available in the *Program* will be exhausted. The program will cease to exist unless funds are reallocated from another source or a new funding source is created.
- **DNREC Recycling Outreach** – From January 1, 2019 to December 31, 2019, DNREC held 27 recycling outreach, education and training events throughout the State. See Table 11 in Section 6.
- **Commercial Recycling Compliance Program** – Based on data provided by past Annual Reports, DNREC concluded that the Commercial sector represented an opportunity to increase diversion and recycling. CAPS Staff conducted recycling compliance inspections and provided technical assistance in CY2019 to the commercial sector.
- **At-Store Carryout Plastic Bag** – During the 150<sup>th</sup> Legislative Session, HB 130 amended the language in 7 Del C. §6099A, expanding upon the existing At-Store Recycling Program regarding the use of single-use plastic bags. The existing requirements will continue, however stores subject to this program will now be limited from providing single-use plastic bags for only specific uses, thereby encouraging a shift to reusable bags. The purpose of the bill, as detailed in the preamble, is to clean up Delaware's communities and watersheds, reduce storm water and trash management costs to taxpayers, and promote the health and safety of watersheds, wildlife and humans, and the ecosystems food chain. On January 1, 2021 this bill enacts a ban on stores providing single-use plastic bags at check-out.
- **Organics Diversion** - The Delaware Center for Horticulture (DCH) received a Universal Recycling Grant for \$23,400. The goal of the project is to create and host an educational symposium on the topic of food waste diversion. The DCH plans to target commercial and institutional sector's needs and solutions for improved management strategies. DNREC's Division of Waste & Hazardous Substances conducted a compost bin pre-order sale in 2019 to promote backyard composting. Compost bin distribution occurred in each county, including Lewes, Dover, and Delaware City. 180 compost bins and 269 compost accessories such as kitchen food scrap pails, thermometers, and compost tuners were ordered by Delaware residents.

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## ***3.0 RPAC ACTIVITIES***

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RPAC continues to focus its efforts on advising DNREC and DSWA on outreach and education efforts around the Universal Recycling Law and helping to identify additional opportunities for diversion. This includes providing recycling grant and loan guidance, improving recycling guidance and toolkits for residents and businesses and continuing with measurement and reporting of the amount and percent diversion of recyclables from Delaware landfills.

### ***3.1 Measurement and Reporting***

The RPAC’s Measurement and Reporting” (M&R) Subcommittee utilize statistically acceptable and comparable methodology for measuring recycling diversion rates based upon EPA guidelines. This methodology provides an objective and auditable approach to recycling measurement which is relevant and repeatable. The Subcommittee’s name was subsequently changed to “Measurement and Reporting” (M&R) but their work continues in the current RPAC and has resulted in the Twelfth Recycling Measurement Report (see Section 4.0). Moreover, these Recycling Measurement Reports establish a uniformly accepted approach making past, present, and future recycling measurements consistent and comparable.

The RPAC and DNREC have developed guidelines for the recycling industry to report information as directed by the Universal Recycling Law (7 Del. C., §6056). To help protect proprietary business information, this process continues to use a consultant to collect recycling data, which has allowed us to achieve better and more accurate results since 2011, with 2018 being the eighth year of industry reporting. This data includes single family, multi-family, and commercial (including schools, communities, and businesses) recycling information.

### ***3.2 Recycling Markets***

Paul Bickhart, RPAC Member representing the recycling industry, and Michael Parkowski, RPAC Member representing the DSWA maintain key industry contacts who provide information on the commodities market for the sale of collected recyclables. Together they have offered RPAC insights into the status of recycling markets allowing RPAC Members to better understand current conditions. DNREC and DSWA are working with Republic Services, the operator of Delaware’s residential single-stream material recovery facility (MRF), to make sure that our communication and outreach maximize those materials which have long term markets and minimize the materials that can have a negative impact on recycling.

China, which was one of the largest buyers of post-consumer recyclables, enacted two major policies in March 2018, which created significant uncertainty in the global markets. The two policy initiatives, Green Fence and National Sword, have forced major changes in what recyclables processors are accepting. These initiatives have both identified acceptable levels of contamination and the types of materials accepted in curbside recycling programs as key points of change. These initiatives have had minimal impact on Delaware’s Universal Recycling Program at this point.

The costs associated with recycling tend to be lower than disposal since the value of the commodity is factored into calculating the price of service. This reduces the overall cost when compared to disposal. With lower commodity prices and a changing market landscape, future pricing of hauling services throughout Delaware could be impacted both short-term and longer term. Similar to discussions with recycling processors, DNREC and DSWA are monitoring this situation to make sure that necessary communication around service changes happens in a clear and timely manner.

### **3.3 Outreach**

RPAC remains committed to supporting the Recycling Outreach and Education Campaign which launched towards the end of 2017 with the “Recycle Right” [message](#). This campaign, which was funded via the Cycle 8 Grant program, is a broad reaching, multi-channel, multi-year campaign that provides the “Recycle Right” message statewide. In addition, DNREC staff has also provided the “Bin it To Win It” recycling game as part of their outreach initiatives. This game helps to educate participants on what is and is not recyclable by having them pick an item and place it into the correct container (trash or recycling).

DNREC staff continues to perform no-cost, onsite waste assessments at schools and businesses across the State. This effort has culminated in a greater awareness within DNREC and the RPAC of the impact proactive educational outreach has on understanding and implementing best and most current practices in recycling at point of disposal.

### **3.4 Other Activities**

The RPAC is committed to helping Delawareans realize and implement better waste management practices. Regular RPAC meetings provide insight into a variety of topics and afford consistent opportunities for public input. Most discussions and presentations over the past year have focused on enforcement of the Universal Recycling Law, the need for additional recycling outreach and education and what additional efforts will be necessary in order to achieve the Universal Recycling diversion goals, mainly the 50% residential and commercial rate stipulated in the Law. Specific to these additional efforts, the 2016 State-wide waste characterization study, prepared by DSM Environmental Services, Inc., and found at [Final Report DSWA Waste Characterization FY2016](#) targeted both recyclable materials (e.g. cardboard) and recycling sectors (residential vs. commercial). Data in this report affords the State and other recycling stakeholders the opportunity to evaluate respective waste streams, understand if and where excessive recyclables are found in the respective waste streams and determine if corrective actions are needed.

RPAC continues to seek ways in which to assist recycling efforts in Delaware since the loss of funds for the Universal Recycling Grants and Low Interest Loan Program.

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## 4.0 MEASUREMENT REPORT

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Under Executive Order 90, the RPAC was directed to use the U.S. Environmental Protection Agency's (EPA) definitions of "recycling" and "municipal solid waste" and also to develop an "objective and auditable accounting of recycling rates for total solid waste, municipal solid waste, and residential solid waste." In response, the RPAC, in 2006, created the Measurement and Reporting Subcommittee (M&R Subcommittee) comprising members of the RPAC, DSWA, DNREC, and the public. The M&R Subcommittee utilized the EPA definitions as directed, produced a recycling measurement methodology easily understood by Members, DSWA and DNREC staff and the general public. This methodology continues to be employed by the RPAC to analyze recycling data, track and report on meaningful trends and compare results across calendar years to develop a trend analysis.

### 4.1 Data Collection

The M&R Subcommittee obtained CY 2018 data from DSM Environmental Services, Inc. (DSM) for this report. The DSM report, [Assessment of Municipal Solid Waste Recycling For Calendar Year 2018](#) is excerpted in Appendix C. In previous reports from 2006-2010, DSM had collected data on recyclable materials collected by private industry in Delaware, while DSWA collected its own data and reported numbers directly to the RPAC. The RPAC then calculated commercial and residential waste disposal and recycling estimates using both data sets. Starting with calendar year 2011 data, DSM has collected data from both the DSWA and from private industry, and calculated recycling rates using methodology consistent with the M&R Subcommittee's previous efforts. DSM's CY 2018 data represents the eighth year that private industry in Delaware has been required to report on their respective recycling activity per the 7 Del C. § 6056 (1). While reporting has notably improved as a result of this requirement, DNREC and DSWA continue to work with DSM to pursue and identify any non-reporters and ensure they are contacted.

The more data collected from all industries in the State, the greater analysis, accuracy of data reported, and percentage outcomes will be. The RPAC and DSM have worked to ensure that the methodology for data gathering is consistent with EPA guidelines and that there is no double counting of recycling activities. The recycling survey work by DSM is funded by the DSWA for CY2018, with program management and reporting residing with the RPAC and DNREC.

### 4.2 Diversion Rate Calculation

The waste stream can be broken down into two primary categories: Municipal Solid Waste (MSW) and non-MSW. Put simply, MSW is what most of us think of when we think of "trash" - even though it contains a high percentage of valuable resources. The EPA's guidance for calculating recycling rate limits "recycling" to the category of MSW. Additional detail regarding definitions of recycling can be found in RPAC's 2006 Annual Report and in "Measuring Recycling: A Guide for State and Local Governments" (EPA-530-R-97-011 at: <https://archive.epa.gov/wastes/conserve/tools/recmeas/web/html/index.html>). Determining the percent diversion of recyclables from Delaware's solid waste stream involves the following calculation:

$$\text{Diversion rate of recyclables (\%)} = 100 \times \frac{\text{MSW recyclables, tons diverted}}{\text{MSW recyclables, tons diverted} + \text{MSW, tons disposed}}$$

The methodology developed by the RPAC calculates the percent of recyclables diverted from the MSW stream, as well as the total tonnage of MSW being landfilled. It also subdivides results into the residential and commercial sectors. These residential and commercial allocations were developed based upon comprehensive waste composition studies conducted in 2006 and 2007, the best judgment of DSM, and the best judgment of the members of the M&R Subcommittee.

Determining whether a material was generated by the commercial or residential sector can sometimes be difficult to resolve and is not always intuitive. Generally, the EPA and the M&R Subcommittee allocate materials to the original ‘generator’ even though they may not be the one who actually performs the recycling. For example, lead acid battery recycling performed by a commercial battery retailer would be attributed 80% to the residential sector because approximately 80% of the batteries are generated from non-commercial vehicles. While this ‘generator rule’ can be debated, it is consistent with general EPA guidelines and has been applied consistently since 2006.

### 4.3 Recycling Rates

The RPAC has employed an objective, scientific, and auditable methodology for calculating recycling rates in Delaware that is consistent with the U.S. EPA’s guidelines. A summary of the recycling rates produced using the aforementioned methodology is shown in Table 2 below:

**Table 2. Recycling Rates Summary, CY2006-2018.**

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Diverted Recyclables (tons)</b>	248,410	323,396	318,002	323,637	359,147	401,883	405,953	450,499	472,344	499,363	541,234	520,110	442,158
<b>MSW Disposed</b>	823,479	794,984	741,143	668,353	706,368	672,761	607,539	623,463	658,788	673,058	675,721	686,919	732,614
<b>Total Municipal Solid Waste = Diverted Recyclables + MSW Disposed</b>	1,071,889	1,118,380	1,059,145	991,990	1,065,515	1,074,644	1,013,492	1,073,962	1,131,132	1,172,421	1,216,955	1,207,029	1,174,771
<b>Percent Diverted Recyclables</b>	23.2%	28.9%	30%	32.6%	33.7%	37.4%	40.1%	41.9%	41.8%	42.6%	44.5%	43.1%	37.6%

For CY2018, both the residential and commercial recycling rates dropped a combined total of 5.5%. It should be noted that the overall waste amount for CY2018 dropped by 32,258 tons compared to CY2017, which represents 2.7% decrease in total waste.

Results comparing the residential to commercial sector rates for CY2017 and CY2018 are shown in Table 3 below.

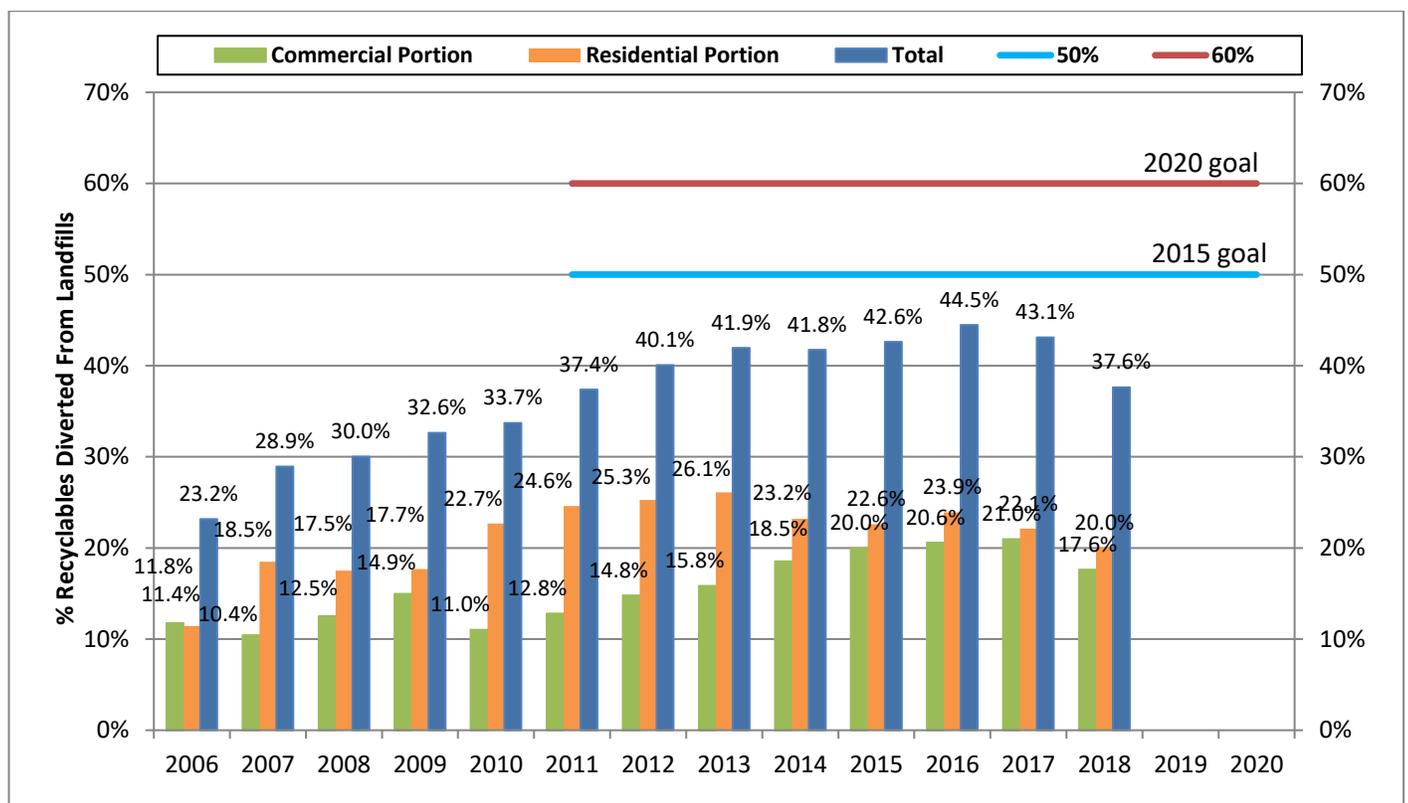
**Table 3. Recycling Rates for Residential and Commercial Sectors, CY2017-2018.**

	2017		2018	
	Residential	Commercial	Residential	Commercial
<b>Diverted Recyclables (tons)</b>	266,865	253,245	235,155	207,003
<b>MSW Disposed</b>	337,756	349,164	350,140	382,474
<b>Municipal Solid Waste = Diverted Recyclables + MSW Disposed</b>	604,621	602,408	585,295	589,476
<b>Percent Diverted Recyclables</b>	<b>44%</b>	<b>42%</b>	<b>40%</b>	<b>35%</b>

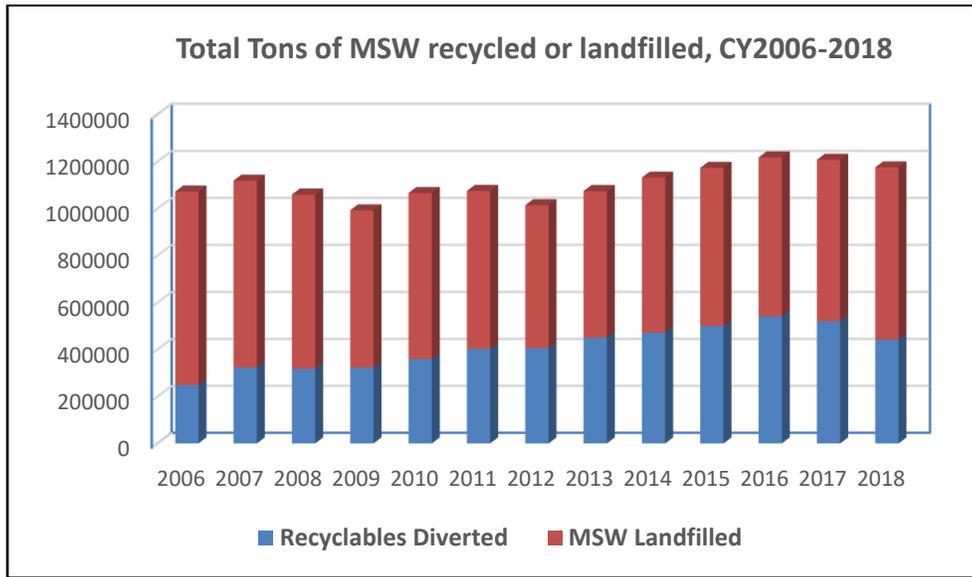
#### 4.4 Behind the Data – CY2018

CY2018 saw a decline in diverted recyclables versus CY2017. The CY2018 statewide average diversion rate (residential plus commercial) was 37.6%, a reduction of 5.5% compared to the previous year.

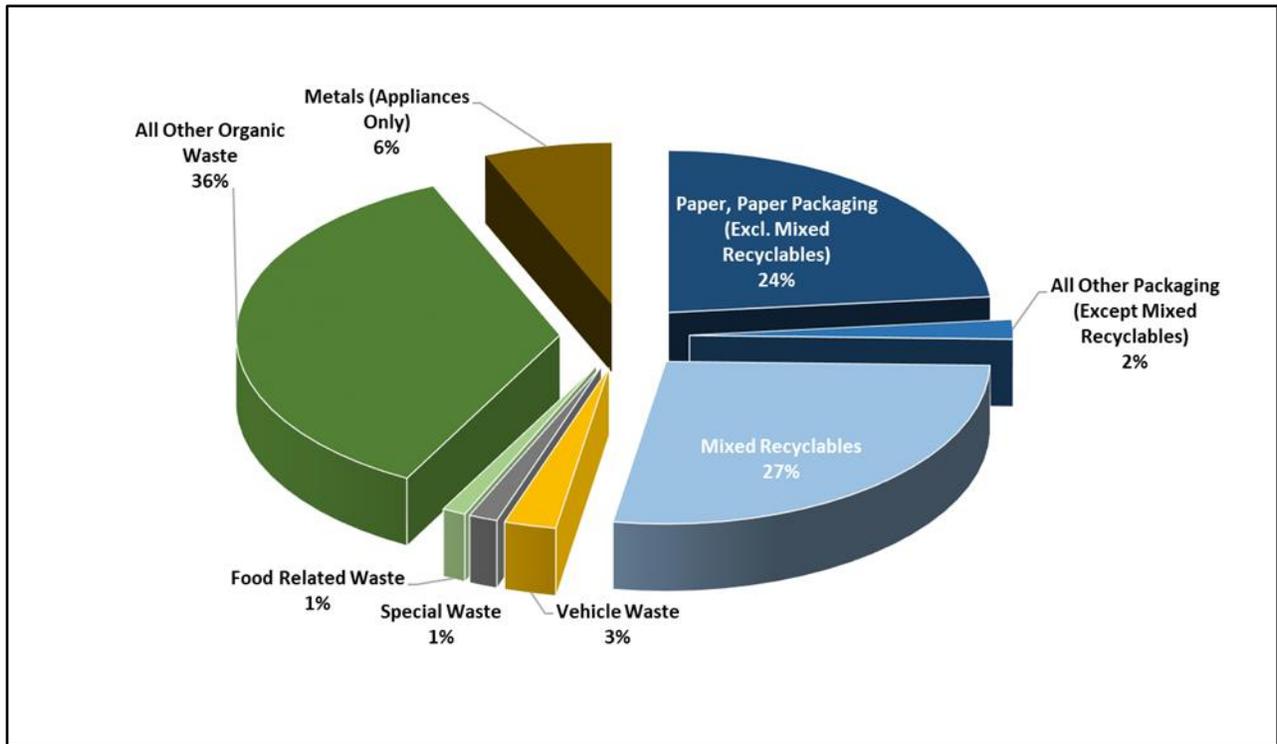
**Figure 1. Percentage of recyclables diverted from landfills in Delaware, CY2006-2018**



**Figure 2. Total tons of MSW recycled or landfilled in Delaware, CY2006-2018**



**Figure 3. Materials Recovery by General Material Category Included in EPA Definition of MSW Recycling, CY2018**



Source: [Assessment of Municipal Solid Waste Recycling For Calendar Year 2018](#)  
 DSM Final Report, July 2019

#### ***4.5 Status of the Recycling Goals***

The passage of the Universal Recycling Law established diversion goals of 50% for MSW and 72% for solid waste by 2015. The diversion rate of recyclables for CY 2018 was 37.6% for the MSW stream which is below established diversion goals. In order to reach the goal of 50% set in our recycling legislation (and 60% in 2020), more diversion or a reduction in overall waste will need to be achieved. Activities to achieve these goals will be directed at both the residential and the commercial sectors to ensure achievement.

To best get to the goals, some of the following concepts have been highlighted:

- Auditing of and compliance by all State Government Agencies and Facilities to the Universal Recycling Law.
- Expansion of commercial sector recycling participation and compliance inspections by DNREC.
- Additional recycling outreach and education efforts focused on what materials to recycle and how and where to recycle them.
- Technical assistance to the commercial, institutional and local government sectors to help increase, manage, monitor and expand recycling activities.
- Supporting the expansion of markets to accept greater amounts of material for diversion.
- Support of a markets development initiative to look at increasing local demand for materials currently being diverted.

Every five (5) years, DSWA generates a Total Solid Waste (TSW) recycling study. The last report, which was published in October 2015, was used to see if the State hit the TSW diversion rate that is part of the Universal Recycling Law. Based on the data provided for this report, Delaware had hit a TSW rate of 72%, which was the goal established for January 1, 2015. TSW is significantly different than MSW both in weights collected and types of materials included in reporting. MSW, which is the waste we typically think of as household and commercial waste, is a subset of TSW. TSW includes MSW, but also includes other categories of solid waste such as poultry waste, asphalt, concrete, coal ash and more. These wastes are typically recycled or put to beneficial use by the industries that create them because it makes economic sense to do so. The next report is scheduled to be issued in the fall of 2020.

## 5.0 Recycling Grants and Loans Program

The Universal Recycling Law established the Recycling Grants and Low Interest Loan Program (7 Del. C., §6054 and 7 Del. C., §6055). This program is designed to help implement:

- Recyclables collection programs for residential, schools and community programs; and
- Other recycling initiatives including outreach and education and the recycling of commercial waste and organics.

The Recycling Grants and Low Interest Loan Program was funded through fees established in the Universal Recycling Law and the fee sunset on December 1, 2014. A small balance remains in the account made up of unspent funds and interest on the fund balance. A final grant cycle, Cycle 9, was executed during FY 2020 which will deplete the fund balance. Unless a new funding source is identified, this program will be suspended after Cycle 9 is complete.

### 5.1 Cycle 1

The application deadline for the first cycle of the Program was January 24, 2011. Funding criteria prioritized startup costs for single-stream, curbside recycling programs, primarily funded the purchase of recycling carts, collection trucks, related equipment, and outreach expenses for municipalities and waste haulers.

**Table 4. Recipients Awarded Funding During the First Grant Cycle.**

<b>Applicant</b>	<b>Amount Awarded</b>	<b>Amount Reimbursed</b>	<b>Product / Service</b>
Bethany Beach	\$250,377.00	\$250,377.00	Truck, carts, dumpsters
City of Dover	\$101,151.00	\$87,855.00	Carts, outreach
City of Lewes	\$118,830.00	\$112,781.00	Carts, outreach
City of New Castle	\$24,220.00	\$21,600.00	Carts, outreach
City of Newark	\$212,063.00	\$212,052.00	Carts, outreach
City of Rehoboth	\$40,187.00	\$34,745.00	Carts, outreach
City of Wilmington	\$657,320.00	\$657,150.00	Truck, dumpsters, outreach
Delaware City	\$29,130.00	\$28,713.00	Carts, YW trailer, outreach
DE Restaurant Association	\$12,470.00	\$11,200.00	Survey, website
Delaware Sanitation	\$301,662.00	\$301,662.00	Truck, tipper, carts
Econo-Haul	\$983,075.00	\$966,233.00	Trucks, carts, outreach
Fenwick Island	\$10,920.00	\$10,920.00	Carts
First State Disposal	\$201,053.00	\$190,115.00	Truck, carts
Hockessin Sanitation	\$101,831.00	\$101,791.00	Truck, tipper, carts
Jay D C Enterprises	\$149,760.00	\$122,195.00	Trucks, carts
KRC Waste Management,	\$104,160.00	\$104,160.00	Carts, outreach, RFID
Moor Disposal Services	\$778,939.00	\$770,699.00	Truck, carts, outreach
O'Fig Sanitation	\$66,375.00	\$44,152.00	Carts, tipper
Palmatary's Sanitation	\$114,447.00	\$112,228.00	Carts, tippers, outreach
Town of Elsmere	\$94,622.00	\$94,575.00	Carts, outreach
Town of Middletown	\$306,000.00	\$304,920.00	Carts, outreach
Town of Smyrna	\$170,295.00	\$148,138.00	Carts, dumpsters
<b>Total Awarded</b>	<b>\$4,828,887.00</b>		
<b>Total Reimbursed</b>		<b>\$4,688,261.00</b>	

Note: Highlighted cells represent grants that did not spend the full amount. Balance reverted back to Recycling Fund.

## 5.2 Cycle 2

The application deadline for the second cycle of the Program was March 14, 2012. Funding criteria for this round prioritized compliance assistance with the multi-family residential component of the Universal Recycling legislation, although other projects were considered. This cycle primarily funded recycling dumpsters, collection trucks and related equipment, and outreach expenses.

**Table 5. Recipients Awarded Funding During the Second Grant Cycle.**

Applicant	Amount Awarded	Amount Reimbursed	Products / Services
Wilmington Housing	\$18,060.00	\$0.00	none
HARJOCO	\$54,942.00	\$54,942.00	Carts, outreach
DE Restaurant Association	\$3,000.00	\$3,000.00	Survey
Econo-Haul	\$138,965.00	\$135,289.00	Carts, outreach
City of Rehoboth Beach	\$18,300.00	\$16,203.00	Carts, outreach
City of Newark	\$6,604.00	\$6,604.00	Carts, outreach
Lutheran Senior Services	\$2,656.00	\$0.00	none
Burns and McBride	\$83,522.00	\$83,522.00	Carts, outreach
<b>Total Awarded</b>	<b>\$326,047.78</b>		
<b>Total Reimbursed</b>		<b>\$299,560.00</b>	
Note: Highlighted cells represent grants that did not spend the full amount. Balance reverted back to Recycling Fund.			

## 5.3 Cycle 3

The application deadline for the third cycle of the Program was March 14, 2012. Funding criteria for this round prioritized compliance assistance with the multi-family residential component of the Universal Recycling legislation, although other projects were considered. This cycle primarily funded recycling dumpsters, collection trucks and related equipment, and outreach expenses.

**Table 6. Recipients Awarded Funding During the Third Grant Cycle.**

Applicant	Amount Awarded	Amount Reimbursed	Products / Services
Waste Management Inc.	\$91,933.33	\$91,933.33	Truck
Bethany Beach	\$17,325.00	\$17,325.00	Dumpsters, pads
Del. Nature Society	\$3,425.00	\$2,858.18	Bins, bags, signs
Revolution Recovery	\$357,949.00	\$357,949.00	Sorting line equipment
RPJ Waste	\$280,152.82	\$280,152.82	Truck, dumpsters, outreach
Recycling Express	\$58,291.63	\$58,291.63	Truck, carts, pallet jack
Lewes	\$34,800.00	\$34,050.00	Public space containers, pads
Delaware State Fair	\$22,480.00	\$22,480.00	Signs, Carts, outreach
Dover Downs	\$28,532.50	\$28,532.50	21cu.ft. trucks, compactor
REPLENISH – North	\$76,608.00	\$68,860.68	Training materials, staff
Del-Mar-Va Council	\$35,212.43	\$35,212.43	Building, carts, bins
K.S.I.	\$20,225.25	\$20,225.25	Truck, hoppers
EDEN Delmarva-TLG	\$58,400.00	\$23,666.96	Staff training, materials
First State Disposal	\$172,227.00	\$172,227.00	Truck, dumpsters
Peninsula Disposal	\$133,357.33	\$51,697.00	Truck, outreach

<b>Total Awarded</b>	<b>\$1,390,919.29</b>		
<b>Total Reimbursed</b>	<b>\$1,265,461.78</b>		
Note: Highlighted cells represent grants that did not spend the full amount. Balance reverted back to Recycling Fund.			

#### 5.4 Cycle 4

The application deadline for the fourth cycle of the Program was December 18, 2013. Funding criteria for this round prioritized compliance assistance with the commercial recycling component of the Universal Recycling legislation as well as non-profits and school recycling, although other projects were considered. This cycle primarily funded recycling dumpsters, school dishware conversion, balers and outreach and education expenses. Grant contracts for these awardees were signed in the spring of 2014. The awardees were a mix of municipalities, waste haulers, private businesses, schools and not-for-profit entities.

**Table 7. Recipients Awarded Funding During the Fourth Grant Cycle.**

<b>Applicant</b>	<b>Amount Awarded</b>	<b>Amount Reimbursed</b>	<b>Products / Services</b>
City of Newark	\$52,075.00	\$43,562.50	Compactor, racks
Waste Management Inc.	\$47,700.15	\$0.00	none
Caesar Rodney	\$16,437.31	\$15,357.31	Bins, carts, dumpsters
Seaford Elementary	\$2,544.48	\$1,972.90	Cart, outreach
BFI / Allied (1 of 2)	\$64,646.00	\$0.00	none
Sanford School	\$25,306.90	\$10,061.40	Serviceware, filling station
BFI / Allied (2 of 2)	\$48,440.00	\$48,003.60	Truck body rolloff organics
Bilcare	\$8,733.61	\$8,733.61	None
DE School for Deaf	\$27,687.68	\$6,639.32	Serviceware
Craig Technologies	\$8,625.00	\$8,625.00	Baler
Goodwill	\$21,907.50	\$11,801.25	Baler
Sussex County Habitat	\$18,750.00	\$18,090.00	Truck, lift gate
Biggs Museum	\$3,999.92	\$3,994.14	Recycled art exhibition
DE Ctr. for Inland Bays	\$19,012.95	\$11,703.78	Carts, lift gate, outreach
<b>Total Awarded</b>	<b>\$365,866.50</b>		
<b>Total Reimbursed</b>	<b>\$188,544.81</b>		
Note: Highlighted cells represent grants that did not spend the full amount. Balance reverted back to Recycling Fund.			

## 5.5 Cycle 5

The application deadline for the fifth cycle, which prioritized implementation of school recycling programs, was August 14, 2014. Funding was primarily in the form of recycling containers and outreach and educational materials in the form of signage and posters. Those receiving funds are listed below.

**Table 8. Recipients Awarded Funding During the Fifth Grant Cycle.**

<b>Applicant</b>	<b>Amount Awarded</b>	<b>Amount Reimbursed</b>	<b>Products / Services</b>
Delmar School District	\$1,459.00	\$1,459.00	Bins
Kirk Middle School	\$4,792.18	\$0.00	None
Mt. Pleasant Elementary	\$2,881.45	\$2,821.98	Bins
Wesley College	\$47,736.04	\$42,534.10	Recycling bins
<b>Total Awarded</b>	<b>\$56,868.67</b>		
<b>Total Expenditures</b>	<b>\$46,815.08</b>		
<b>Note: Highlighted cells represent grants that did not spend the full amount. Balance reverted back to Recycling Fund.</b>			

## 5.6 Cycle 6

The application deadline for the sixth cycle, which was a mix of school, municipal, non-profit, multi-family and office recycling programs was March 3, 2015. Those receiving funds are listed below.

**Table 9. Recipients Awarded Funding During the Sixth Grant Cycle.**

<b>Applicant</b>	<b>Amount Awarded</b>	<b>Amount Reimbursed</b>	<b>Products / Services</b>
Appoquinimink School Dist.	\$6,993.59	\$6,993.59	Tilt trucks
Cape Henlopen School Dist.	\$7,630.25	\$4,878.00	Trays, bins, carts
Capital School Dist.	\$15,276.00	\$15,276.00	Dumpsters
Bright Fields Inc.	\$1,119.66	\$1,035.31	Containers
East Pointe Apartments	\$4,928.22	\$0.00	None
Georgetown Manor Apartments	\$5,285.97	\$0.00	None
Laurel School Dist.	\$6,635.89	\$0.00	None
Partnership for the DE Estuary	\$12,029.50	\$0.00	None
Red Clay School Dist.	\$56,215.65	\$48,007.55	Bins, carts, dollies
Fenwick Island	\$2,689.00	\$2,062.67	Carts, outreach
University of Delaware	\$5,985.00	\$0.00	None
City of Wilmington*	\$143,150.00	\$0.00	None
<b>Total Awarded</b>	<b>\$267,938.73</b>		
<b>Total Expenditures</b>	<b>\$78,253.12</b>		
<b>Note: Highlighted cells represent grants that did not spend the full amount. Balance reverted back to Recycling fund.</b>			

## 5.7 Cycle 7

The application deadline for the seventh cycle, which was a mix of schools, municipal, and businesses was June 22, 2016. Cycle 7 award contracts included schools, businesses, and municipalities as well as public outreach.

**Table 10. Recipients Awarded Funding During the Seventh Grant Cycle**

<b>Applicant</b>	<b>Amount Awarded</b>	<b>Amount Reimbursed</b>	<b>Products / Services</b>
Capital School District	\$21,831.67	\$20,855.22	Carts, bins, outreach
DE State University Phase I	\$42,048.00	\$39,366.04	Carts, bins, outreach
Fifer Middle School	\$1,827.88	\$1,827.88	Carts, bins
HO Brittingham Elementary	\$1,378.36	\$1,093.50	Bins, water bottles
City of Milford	\$42,230.00	\$42,230.00	Public space bins
MOT Charter School	\$2,997.47	\$2,875.21	Carts, bins, outreach
Postlethwait Middle School	\$6,659.90	\$6,659.90	Compost tumblers
Red Clay School District	\$5,100.00	\$0.00	None
Republic Services	\$36,400.00	\$36,400.00	Outreach
William Penn High School	\$2,313.25	\$1,829.09	Bins, outreach
<b>Total Awarded</b>	<b>\$162,786.53</b>		
<b>Total Expenditures</b>	<b>\$153,136.84</b>		
<b>Note: Highlighted cells represent grants that did not spend the full amount.</b>			
Balance reverted back to Recycling			

## 5.8 Cycle 8

**Table 11. Recipients Awarded Funding During the Eighth Grant Cycle.**

<b>Applicant</b>	<b>Funding</b>	<b>Amount</b>	<b>Products / Services</b>
Delmarva Broadcasting	\$101,020.40	\$101,020.40	Radio
ab+c Creative Intelligence	\$495,940.00	\$410,620.00	Media management
WRDE TV	\$72,000.00	\$60,000.00	TV
iHeart Media	\$129,920.00	\$72,380.00	Radio
Marquee Broadcasting	\$63,960.00	\$63,960.00	TV
ScreenVision	\$101,300.00	\$62,715.00	Movie theater ads
Clear Channel	\$256,520.00	\$222,750.00	Billboards
TSN Media	\$36,480.00	\$14,940.00	Print
Perdue Farms Milford	\$9,038.78	Declined	None
Mountaire Farms	\$1,982.16	\$882.16	Bins
Econo-Haul	\$17,839.00	Declined	None
Smyrna School Dist.	\$25,030.00	\$19,430.00	Carts, Bins, books, t-shirts
Waste Industries	\$44,900.68	\$28,056.11	Outreach mailers
Evergreen Waste Services	\$16,222.00	\$11,740.07	Cart tags, outreach mailers
Blue Hen Disposal	\$67,963.20	Declined	None
Responsive Management	\$47,487.96	\$47,487.96	Telephone survey
Chipman Middle School	\$1,580.00	\$1,580.00	Carts, bins
Talley Middle School	\$4,818.19	\$1,599.00	Water bottle filling stations
Milford, City of	\$83,622.25	\$83,158.65	Carts, How to guides

Rehoboth Beach, City of	\$24,967.70	\$18,945.74	Public space recycling
Mt Pleasant High School	\$1,201.17	\$1,197.62	Carts, posters, magnets
Univ. of Delaware	\$126,442.99	\$105,234.56	Campus wide recycling
Amtrak Maintenance Facility	\$27,516.70	\$23,624.45	Dumpsters
DE State University Phase II	\$50,917.50	\$47,997.50	Carts, bins, outreach
<b>Total Awarded</b>	<b>\$1,808,714</b>	<b>\$1,399,319.22</b>	
<b>Total Expenditures</b>	<b>Pending</b>		
Note: Highlighted cells represent grants that did not spend the full amount. Balance reverted back to Recycling Fund.			

The application deadline for the eighth cycle, which was a mix of schools, municipalities, businesses and media was September 30, 2016. The media campaign is slated to run through the summer of 2020, so Cycle 8 will not be closed out until after these contracts have ended.

## 5.9 Cycle 9

The application deadline for the ninth cycle, which was a mix of schools, businesses, non-profits, data analytics, and media was July 12, 2019.

**Table 12. Recipients Awarded Funding During the Ninth Grant Cycle.**

<b>Applicant</b>	<b>Funding</b>	<b>Amount Reimbursed</b>	<b>Products / Services</b>
School trips - DSWA Education Center	\$86,361.00	\$8,300.00	Education /Outreach
AllOver Media	\$110,000.00	TBD	Advertising
Caesar Rodney School District	\$13,550.00	TBD	Bags, bins, water
Cape Gazette	\$58,251.00	TBD	Print advertising
Delaware Center for Horticulture	\$23,400.00	TBD	Food waste initiative
Holy Cross	\$380.00	TBD	Classroom bins
Newark Recycle Coach	\$5,900.00	TBD	On-line tool
Odyssey Charter School	\$1,716.00	TBD	Reusable serviceware
Sussex Habitat for Humanity	\$40,442.00	TBD	Truck / truck wrap
Zerocycle	\$50,000.00	TBD	Data analytics
<b>Total Awarded</b>	<b>\$311,809.00</b>		
<b>Total Expenditures</b>	<b>\$</b>		
Note: Highlighted cells represent grants that did not spend the full amount. Balance reverted back to Recycling Fund.			

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## 6.0 DNREC ACTIVITIES

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DNREC's activities conducted in support of waste minimization and attaining the waste diversion goals include the following:

- Continue to provide no-cost, on site waste assessments to schools, businesses and communities
- Conduct recycling compliance inspections in commercial sector
- Offer administrative support to RPAC and attend RPAC meetings
- Promote yard waste recycling
- Conduct backyard compost bin pre-order sales
- Implement and ensure compliance with the Universal Recycling Law
- Initiate and participate in meetings, education and outreach events
- Provide technical guidance to individuals and organizations on request
- Administer recycling outreach and education multi-year, multi-media campaign
- Create a State Employee training program which will be distributed to all employees describing how to "Recycle Right" in Delaware.

### 6.1 *DNREC supports DTI and the diversion of electronic waste at all State government offices.*

With assistance from the Department of Technology and Information (DTI), DNREC participated in the 2019 [State Electronics Challenge](#)- a free partnership program administered by the Northeast Recycling Council (NERC). The program supports organizations in reducing the environmental impacts of computers through promoting life cycle stewardship practices in procurement, use and operation, and the proper end of life management. DTI transferred or donated 105 computers for reuse to the Partners in Technology Program and sent 1,337 computers to a certified recycler. Some of the environmental benefits listed in the 2019 report include: energy savings equivalent to electricity needed to power 1,402 homes for one year and a reduction of 149,000 pounds of waste equivalent to the waste generated by 35 households in one year. The report represents achievements for all State of Delaware government offices.

### 6.2 *Supporting the RPAC*

In fulfillment of its responsibilities under the Universal Recycling Law and previously under Executive Order No. 90, DNREC continues to provide support to the RPAC. DNREC tasks in support of RPAC include but are not limited to:

- Schedule and publicize meetings
- Prepare and distribute meeting agendas and meeting minutes
- Participate in Subcommittees
  - Measurement and Reporting (M & R) Subcommittee which is responsible for establishing and enforcing recycling reporting requirements
  - Education and Outreach Subcommittee
  - Grants Sub-Committee
- Draft documents for RPAC meetings and Subcommittees
- Prepare and distribute RPAC's Annual Recycling Report to the Governor and General Assembly

### **6.3 Supporting the Diversion of Yard Waste**

The bulk of DNREC's yard waste diversion efforts have been focused on the Polly Drummond Site located in New Castle County. This site was created to facilitate residents dropping off yard waste at no cost. The materials collected at this site are periodically ground into mulch and removed by a contractor. DNREC is not in the business of operating sites and would like to close the Polly Drummond Hill site since there are numerous other drop-off and pickup options for yard waste in New Castle County.

In 2019, DNREC staff coordinated and executed three Backyard Compost Bin Pre-order sales in Dover, Delaware City, and Lewes where staff distributed the compost bins to the on-line purchasers. Two of the events (Dover & Delaware City) coincided with DSWA Collection Events. In total, 177 compost bins and 269 compost accessories were ordered and delivered to Delaware residents and staff provided onsite education as well as ongoing support to users of the compost bins. DNREC anticipates continuing these efforts in the future to help encourage waste reduction by residents through backyard composting. With the advent of increased options for managing yard waste as well as best management practices, helping residents return this material to their yards increases our local sustainability efforts.

DNREC presents yard waste management information and options to community and interest groups and maintains a yard waste management website that includes information on composting at:

<http://de.gov/composting>

The enforcement of the Cherry Island Landfill yard waste ban has been in place for over twelve years. Yard waste bans were incorporated in permits for DSWA's central and southern landfills effective January 1, 2011. Individuals and businesses have adjusted well. It is estimated that at least 155,872 tons of leaf and yard waste and trees and branches were diverted from Delaware's landfills in 2018. Banning yard waste from landfills has created a local market and jobs around managing this material as a resource. Putting organic materials back into the environment helps to provide nutrients to local soils, reduces greenhouse gas production, and lengthens the life of Delaware's landfills.

### **6.4 Implementing Recycling Legislation**

Since the passage of the Universal Recycling Law, DNREC continues with implementation of the tasks required by the Universal Recycling law, including but not limited to:

- Outreach and educational efforts
- Meeting with waste haulers, municipalities, and the DSWA to coordinate implementation of universal recycling
- Managing remaining grants under the Universal Recycling Grant and Low-Interest Loan Program
- Recycling measurement and reporting

DNREC continues to invest significant staff time and resources to support and carry out the mandates articulated under the Universal Recycling Law. Much work remains as staff work towards achieving the State's 2020 diversion goals.

### **6.5 Public Education and Outreach**

DNREC works with RPAC and the DSWA on ways to reach every Delawarean with recycling messaging. DNREC's accomplishments in 2019 include the following:

- Upgraded and maintained the *Delaware Recycles* webpage at: [de.gov/recycling](http://de.gov/recycling)
- Maintained the *Delaware Recycles* Facebook page at: [www.facebook.com/delawarerecycles](http://www.facebook.com/delawarerecycles)
- Continued to post past and current RPAC Annual Reports, meeting minutes and agendas at: <https://dnrec.alpha.delaware.gov/waste-hazardous/recycling/recycling-public-advisory-council/>

- Maintained and updated the Yard Waste webpage at: [de.gov/yardwaste](http://de.gov/yardwaste)
- Participated in media events, interviews and activities in support of the “Recycle Right” campaign
- Revised and republished the *How to Recycle* guide which can be viewed and downloaded at: <https://dnrec.alpha.delaware.gov/waste-hazardous/recycling/recycle-right/>

DNREC conducted or participated in many activities to increase public awareness of recycling opportunities and benefits. Table 13 below lists public outreach events and meetings attended or hosted by DNREC in 2019.

**Table 13: DNREC Recycling Public Outreach Events, Meetings, Assessments**

<b>Date</b>	<b>Meeting/Event (Location)</b>	<b>Hosted By</b>
4/16/19	Make-a-Splash	DNREC - DNERR
4/25/19	Lewes Chamber of Commerce	Chamber
4/27/19	Compost bin Sale	DNREC - Dover
4/30/19	National Guard Earth Day	Delaware National Guard
5/11/19	Compost bin Sale	DNREC - Lewes
5/18/19	Peace, Love, & Horseshoe Crab Festival	DNREC / DuPont Nature Center
5/20/19	Heritage Shores Women’s Club	Heritage Shores
5/21/19	Georgetown Chamber of Commerce Lunch	Chamber
5/22/19	Construction and Demolition Debris Recycling Stakeholder Meeting	DNREC - ILSR - EPA
5/23/19	Trash Talk	City of Lewes
6/5/19	World Environment Day	DRBA – New Castle
6/7/19	World Environment Day	DRBA - Lewes
6/8/19	Compost bin Sale	DNREC - Fort DuPont
6/15/19	Stem Makerfest	Dover Library
6/23/19	Composting Presentation	Dover Library
7/20/19	Family, Fitness, and Filanthropy	Ice House - Wyoming

7/18 – 7/26/19	State Fair	DNREC Building – Harrington
8/2/19	NCC Senior Center	NCC Senior Center
9/14/19	Coastal Clean-up	DNREC
10/6/19	Coast Day	UD - Lewes
10/19/19	Blackbird Creek Fall Festival	DNREC - DNEER
11/1/19	Middletown Odessa Garden Club	Odessa
11/5/19	New Castle Community Garden	Patti Isaacs-Hansen
11/14/19	Bancorp	Wilmington
11/15/19	RASCL Summit	RASCL - Del Tech
11/15/19	America Recycles Day	DNREC - R&R event
11/15/19	America Recycles Day	DWHS – Lukens Dr. Office event
11/20/19	Associated Builders Lunch	Associated Builders

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## 7.0 DSWA Activities

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### 7.1 *Recycle Delaware Drop-Off Center Program*

The DSWA operates recycling drop off centers located throughout Delaware. These recycling drop off centers are staffed centers designed to reduce contamination of recyclables and assist Delaware residents while dropping off material. Residents can drop off single stream recycling as well as used motor oil, oil filters, household batteries, and corrugated cardboard at every center in the State. There is also one center in each county that accepts electronic goods, polystyrene foam, documents for shredding and household hazardous waste. The following data is for FY19.

Electronic Goods Recycling Program - 2,383,215 pounds of electronic goods were recycled through DSWA's electronic goods collection program. DSWA collected 47,237 electronic devices for FY 19. The total cost of this program to DSWA was \$623,153.50.

Household Hazardous Waste (HHW) Program - DSWA held fourteen (14) HHW events throughout the State. Approximately 9,197 vehicles dropped off household hazardous waste. The total amount of HHW collected at all events totaled 281,692 pounds. In addition to the 14 events held throughout the State, DSWA holds weekly collection events at the DSWA Cheswold Collection Station, Delaware Recycling Center in New Castle, and the Jones Crossroads Landfill in Sussex County. These weekly events collected an additional 439,283 pounds of material, making a grand total of 891,985 pounds collected for FY 19. The total cost of this program to DSWA was \$1,144,294.56.

Oil Filter and Waste Oil Recycling Programs - DSWA collected 21 tons of oil filters and 446 tons of used motor oil from DSWA drop off centers located throughout Delaware.

Polystyrene Foam Recycling Program - DSWA collected polystyrene (#6 foam); Residents and commercial companies can drop off polystyrene at the Milford Transfer Station and the Delaware Recycling Center in New Castle and the Southern Recycling Center at Jones Crossroads Landfill. DSWA recycled 18,254 pounds of polystyrene.

Household Battery Recycling - DSWA collected just over 116,000 pounds household batteries that were recycled.

Paper Shredding - DSWA provided paper shredding at all the special events. This service allows Delaware residents to safely recycle their sensitive documents with no fear of identity theft. DSWA collected 589,838 pounds of paper for FY 19.

### 7.2 *Public Education and Outreach*

DSWA strongly believes in educating Delaware residents to increase awareness and to establish an interest in protecting the environment. DSWA educates residents about their programs through school and community presentations, attending special events, and developing educational curriculum which is taught at DSWA's Environmental Education Building. For FY 19, DSWA participated in 27 community presentations reaching over 15,000 residents. DSWA distributed educational materials covering multiple topics for children and adults of all ages with emphasis on recycling and composting.

In FY 19, DSWA placed an important emphasis on its public outreach effort by attending over 19 different events throughout the State, which reached over 300,000 Delaware residents. DSWA attended events such as the Delaware State Fair in Harrington and many others. DSWA attends events like these to promote environmental awareness throughout the State as well as to educate the public on programs and facilities that DSWA provides for residents.

The DSWA Environmental Education Building is located at the Delaware Recycling Center, next to the Material Recovery Facility (MRF) in New Castle. In the sixth year of operation, over 4,500 children from 65 different Delaware schools visited the center and learned about recycling, composting and conservation.

DSWA encourages citizens of Delaware to contact them if they are in need of environmental information concerning any DSWA program or facility. DSWA provides a Citizens' Response Line (800-404-7080) which answers approximately 50 calls a day from residents. In addition, DSWA's website, [www.dswa.com](http://www.dswa.com) provides even more information for Delaware residents. These resources provide valuable information and keep the personal touch that has helped to establish DSWA as a leader in the environmental community.

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## 8.0 RPAC Recommendations

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### 8.1 Current Recommendations

The RPAC's recommendations to the Governor and the General Assembly include the following steps to support our efforts to increase the recyclables diversion rate:

- (1) Request DNREC Compliance and Permitting Section to conduct an assessment of all State Government Agencies and Facilities for compliance with the Universal Recycling Goal of 60% diversion outlined in 7 Del. C. §6059.**
  - The Compliance and Permitting Section (CAPS) will outline an assessment to quantify current recycling practices within each State Agency/Facility, identify non-compliance with the current UR Law and work with Agency contacts to increase diversion.
  - Ensure that all communication, signage and education around recycling has been updated to reflect the current program to further ensure compliance.
  - CAPS will work with Agencies to 'right size' containers and adjust service, based on the current State Contract for hauling.
  - CAPS staff will coordinate with OMB, Facilities and the Janitorial Service Providers to ensure recycling is happening, to identify and address contamination and support more efficient waste diversion.
  
- (2) Support a legislative appropriation funding the Universal Recycling Grant & Low Interest Loan Program.**
  - RPAC worked with DNREC to locate additional sources of funding to keep this program active. Cycle 9 may be the final grant funding opportunity for the State. As robust grant and loan program provides support to diversion activities and allows Delaware to strengthen economic development, create jobs and reduces the expenses associated with creating new landfills for our disposal needs. Over the last 8 grant cycles a total of \$8,610,773 has been spent, providing an average of \$1,076,347/cycle.
  
- (3) Support appropriation of annual funding to send students from one (1) grade level from each school district in Delaware to DSWA's Environmental Education Building at the Delaware Recycling Center in New Castle, DE each year.**
  - Education is an important part of any behavior change program and recycling is no different. Having an understanding of where the 'stuff' goes from the curb, what happens to it and how individuals can have an impact is something that should be supported. Each school teaches recycling as it fits into the curriculum. RPAC will reach out to school districts statewide to identify the appropriate targeted grade level(s), so that this opportunity can be strategically integrated with applicable grade-level science standards. Based on information provided, RPAC has calculated that there are 166 bus trips needed to accomplish this project. At an average cost of \$500.00/trip (which covers the cost of the bus rental & driver time), RPAC estimates that an allocation of \$80,000.00 will support the potential for sending all classes to DSWA's Environmental Education Building annually.
  
- (4) Expand your recycling knowledge and engage your constituency.**

- Legislators and their staff shall ensure that they are knowledgeable about the current recycling program in Delaware and ensure that their offices are complying with the UR law.
- Tours of the DSWA Education Center, Material Recovery Facility, and Landfill are available by request and performed by DSWA Staff. Taking a tour to understand where waste and recycling goes, how it gets handled and the impacts of incorrect materials management helps legislators and their staff understand the importance of recycling and diversion.
- Engage your constituency by including information on recycling as part of your ongoing communications plan. This can include information about recycling, links to the Delaware Recycles or DNREC Facebook pages, trending hashtags, links to State websites (DNREC, DSWA, etc.) or event announcements (e.g. Household Hazardous Waste Collection Days, Compost Bin Sale, Shredding Days, etc.).
- Attend the RPAC meetings or have a staff member attend so that the most up to date information about the Universal Recycling program is being communicated.
- Work with DNREC staff to identify diversion and recycling opportunities for your legislative district. This could include presentations to local groups, specific meetings with businesses/institutions or question/answer sessions about technical assistance available to promote diversion.

**(5) Support legislation expanding liability protection for edible food generators and donations.**

- During the 149<sup>th</sup> General Assembly, HB27, “An Act to Amend Title 16 of the Delaware Code Relating to Immunity for Donated Food” was introduced and subsequently not acted upon by either the House or Senate. This bill was intended to look at regulations regarding how game and agriculture products could be donated to local food rescue nonprofit organizations. The current law restricts how this material can be managed leading to an unnecessary increased amount of organic material going into Delaware’s landfills.
- Introduce or support similar legislation during the 151<sup>st</sup> General Assembly, to amend Title 16 of the Delaware Code relating to immunity for donated food which will help increase diversion from Delaware’s landfills.

# **APPENDICES**

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*Appendix A.*  
*Universal Recycling Law*

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**Delaware Code TITLE 7 Conservation Natural  
Resources**

**CHAPTER 60. ENVIRONMENTAL CONTROL**

**Subchapter III. Solid Waste Recycling**

**§ 6051. Findings; intent.**

In furtherance of the determination long established in § 6450 of this title that "the reduction of solid waste disposal and recovery of usable materials from solid waste are matters of extreme importance in minimizing the environmental impact of solid waste disposal through landfilling" and that it "is in the public interest to develop a comprehensive statewide system of recycling and resource recovery which maximizes the quantity of solid waste materials which can be recovered, reused or converted to beneficial use" the General Assembly hereby makes the following findings and declares the following intent with respect to the establishment of this subchapter. In order to establish a comprehensive statewide system of recycling, wherein recycling is maximized and the necessary economies of scale are realized, every residence and business must have access to recycling programs that are both convenient and cost effective. It is the intent of the General Assembly, in full recognition that the establishment of a comprehensive statewide recycling program has long been sought, that said program shall be accomplished by modification of the existing beverage container law and the establishment of universal recycling inclusive of the prescribed recycling programs, requirements and goals that follow. As such, liberal interpretation in favor of accomplishing the stated goals and objectives shall be exercised.

**§ 6052. Definitions.**

Notwithstanding any definitions in Chapter 60 or 64 of this title to the contrary, the following words and phrases shall have the meaning ascribed to them in this subchapter unless the context clearly indicates otherwise.

(15) "Authority" means the Delaware Solid Waste Authority.

(16) "Beverage" means any mineral waters (but not including naturally sparkling mineral waters), soda waters or any other carbonated beverage not containing alcohol that is commonly known as a "soft drink" and any beer, ale or other malt beverage containing alcohol.

(17) "Beverage container" means any airtight non-aluminous container containing less than 2 quarts of a beverage under pressure of carbonation.

(18) "Dealer" means any person who engages in the sale of beverages in beverage containers to a consumer and shall include groups of retailers or retail chains.

(19) "Multi-family" means 3 or more attached structures, such as condominiums or apartments, generally intended for occupancy by individuals or families and where centralized community trash disposal and collection services are typically provided.

(20) "Municipal solid waste" means wastes such as durable goods, nondurable goods, containers and packaging, food scraps, organic yard waste and miscellaneous inorganic waste from residential (i.e. household), commercial, institutional and industrial sources such as appliances, automobile tires, old newspapers, clothing, disposal tableware, office and classroom paper, wood pallets, and cafeteria

wastes. Municipal solid waste does not include solid wastes from other sources such as construction and demolition debris, auto bodies, municipal sludges, combustion ash and industrial process wastes.

(21) "On-premises sales" means sales transactions in which beverages are purchased by a consumer for immediate consumption within the area under the control of the dealer.

(22) "Organic yard waste" means plant material resulting from lawn maintenance and other horticultural gardening and landscaping activities and includes grass, leaves, prunings, brush, shrubs, garden material, Christmas trees and tree limbs up to 4 inches in diameter.

(23) "Recyclable material" or "recyclables" means any material or group of materials that can be collected and sold or used for recycling.

(24) "Recycling" means the process by which solid wastes are separated for use as raw materials, products or replacement of products, including the reuse of organic yard waste, but does not include the incineration of materials for energy.

(25) "Residential waste" means the solid waste generated in occupied single-family and multi-family structures. Also referred to as "household waste".

(26) "Single stream" means a system in which all fibers (including but not limited to paper, cardboard, etc.) and containers (including but not limited to plastic, glass and metal) are commingled for collection into 1 container instead of being sorted into separate commodities and multiple containers.

(27) "Single-family" means either a detached structure (i.e. a house) surrounded by open space or attached structures, such as town or row homes, generally intended for occupancy by a family and where individual trash collection services are typically provided for each structure.

(28) "Source-separated" means recyclable materials, including single stream recyclables, are segregated at the point of generation and kept apart from the waste stream by the generator thereof for the purpose of collection and recycling.

### **§ 6053. Universal recycling.**

The goal of universal recycling is to create an economy of scale wherein a dramatic increase in Delaware's diversion of recyclables occurs in the most cost effective manner achievable while simultaneously creating job opportunities and significantly reducing Delaware's rate of waste disposal.

Universal recycling shall be implemented in accordance with the following provisions:

(1) Effective no later than September 15, 2011, the Authority shall cease providing curbside recycling services, including yard waste collection, and all persons providing solid waste collection services in the State shall also provide:

- a. Single-stream curbside recycling collection services to all of their Delaware single-family residential customers, including delivery of a container for the purpose of storage and collection of recyclables that is adequately sized for the customers use such that recycling is encouraged and disposal of recyclables is discouraged; and the recyclables collection

service shall be provided at a frequency of not less than once every other week.

- b. Source-separated recycling collection services to dealers who provide on- premise sales, including delivery of a recyclables container that is adequately sized for the premise being served and a frequency of recyclables collection that shall preclude the recycling containers from overflowing and otherwise causing a nuisance.
- c. All single-family residential and on premise sales customers with a single charge for the collection of waste and recyclables on their "waste services" bill that is inclusive of the combined waste and recycling collection service costs. Local governments that do not presently bill separately for the costs of waste collection are exempt from this requirement.
- d. Notification to all customers that the single-stream recycling service will be provided and instructions on participation prior to September 15, 2011.

(2) Effective no later than January 1, 2013, all persons providing solid waste collection services in the State shall provide:

- a. Single-stream recycling collection services to all of their Delaware multi- family, residential customers, including providing the multi-family complex with an appropriately sized and centrally located recyclables collection container or containers for the complex being served and ideally in the same proximity as the complexes waste disposal containers. Local governments may require multi-family complex owners to provide their own recyclable collection containers consistent with local requirements.
- b. Notification to the multi-family complex management that the single-stream recycling service, including instructions on participation, will be provided.
- c. A frequency of recyclables collection that shall preclude the recycling containers from overflowing and otherwise causing a nuisance.
- d. Written justification to the Department for not providing multi-family, recycling collection services where the physical constraints of the site prevent the placement of both trash and recycling containers. Exclusion from multi-family recycling is subject to Department review and approval.

(3) Owners of multi-family complexes must, at least once per calendar year, provide residents with instructions on participating in the complex's recycling program.

(4) The Recycling Public Advisory Council shall issue a report to the Governor and the General Assembly no later than November 1, 2012, with recommendations regarding the implementation of universal recycling in the commercial sector. It is the express requirement of this legislation that universal recycling be adopted by the commercial sector and that all commercial businesses actively participate in a comprehensive recycling program no later than January 1, 2014.

(5) Persons who choose to transport and deliver the solid waste and recyclables generated on their own property for proper disposal or to a recycling facility of their choice respectively shall not be affected by this subchapter and may continue in this practice.

(6) Nothing shall impair the ownership of recyclable materials by the generator unless and until such materials are placed at curbside or similar location for collection and recycling, and nothing in this chapter shall be construed to prevent any person from collecting, transporting, processing, and marketing recyclable materials in competition with other persons in the same business, including the Authority,

provided that the requirements of this subchapter are satisfied.

(7) Persons engaging in the collection, transportation, processing, or marketing of source separated recyclable materials shall conduct such activities in a manner that the source separated recyclable materials enter the marketplace and are otherwise not disposed via a landfill or by incineration.

#### **§ 6054. Delaware Recycling Fund.**

(a) There shall be established in the State Treasury and in the accounting system of the State a special fund to be known as the Delaware Recycling Fund ("the Fund").

(b) The following revenue shall be deposited into the Fund:

- (1) As specified in § 2912 of Title 30, the recycling fee on the sale of beverage containers;
- (2) On the last day of each month, the State Treasurer shall credit the Fund with interest on the average balance in the Fund for the preceding month. The interest to be paid to the Fund shall be that proportionate share, during such preceding month, of interest to the State as the Fund's and the State's average balance is to the total State's average balance;
- (3) Any other revenue appropriated or transferred to the account by the General Assembly; and
- (4) Repayment of low interest loans.

(c) The Fund shall be used by the Secretary for the exclusive purpose of funding specific activities designed to enhance the State's recycling rate and the diversion of recyclables that would otherwise be land disposed. The Fund may be expended only:

- (1) To fund the Recycling Grants and Low Interest Loan Program referenced in § 6055 of this title. Annual funding for the Recycling Grants and Low Interest Loan Program shall be dependent on revenue generated by the Fund;
- (2) To pay the limited and reasonable cost of the Department and the Recycling Public Advisory Council to study, evaluate and report on the status and potential for recycling various components of the solid waste stream, with emphasis on those aspects of municipal solid waste and commercial waste necessary to achieve the diversion goals established in § 6056 of this title;
- (3) To pay the Department's limited and reasonable costs for administering this subchapter. No greater than 10% of the revenue deposited into the Fund shall be used by the Department for administering this subchapter without approval of the Joint Finance Committee and shall include but not be limited to: promoting the Recycling Grants and Low Interest Loan Program, universal recycling, zero waste principles, development of reporting requirements and related recycling initiatives; and
- (4) To pay the Division of Revenue for the costs of administering § 2912 of Title 30.

(d) The Department shall commence the Recycling Grants and Low Interest Loan Program in calendar year 2011 and offer the Program at least annually thereafter until 2014.

(e) The revenue from the Fund and its disbursement via the Recycling Grants and Low Interest Loan Program shall be subject to audit and the recipient of any such funding shall agree to the audit and cooperate with the auditor as a condition of receiving funding.

(f) No expenditures shall be made from the Fund for any grants or loans pursuant to § 6055 of this title without the approval by the Controller General and Director of the Office of Management and Budget of a

plan for revenues and expenditures for the period between December 1, 2010, and September 15, 2011.

#### **§ 6055. Recycling Grants and Low Interest Loan Program.**

(a) There is hereby established a competitive Recycling Grants and Low Interest Loan Program (the "Program") to assist persons engaged in the business of collecting, transporting, processing, or marketing recyclable materials with the implementation of:

- (1) Source-separated recyclables collection and processing programs with emphasis on start-up costs for residential single-stream recyclables collection; and
- (2) Start-up costs for initiatives which result in the recycling of solid waste materials, which would otherwise be land disposed, with emphasis on commercial waste.

The Program shall be administered by the Department, and monies from the Program shall be paid based on approved grant and loan requests. The Department shall be entitled to disburse grant and loan monies for the documented costs of implementing the collection or processing of recyclable materials. The Department shall be entitled to adopt guidelines and procedures for administering the Program and determining eligibility for receipt of funding pursuant to § 6054 of this title. Such procedures shall include provisions for repayment of loans to the Department and may include a rebate program for costs based on, including but not limited to, a prorated share of household customers in a recycling program that may have been in existence prior to creation of this law. The Department shall solicit the commentary of the grant eligible stakeholders during development of the grant guidelines and procedures. The Program shall be funded by monies made available under the provisions of § 6054 of this title.

(b) The Recycling Public Advisory Council, after the receipt of comments by grant and loan eligible stakeholders, shall make recommendations annually to the Department regarding the programmatic priorities for awarding Program funds under this subchapter. The Recycling Public Advisory Council shall provide recommendations regarding the categories and priorities for grants and loans that reflect an informed and representative view of the most urgent and important areas where grant funding will provide the most benefit to the State balancing current needs with those of future generations.

(c) The Department shall review all grant and loan applications and award grants and loans taking into consideration the Recycling Public Advisory Council recommendations. In those cases where the Department's funding decisions differ significantly from the Recycling Public Advisory Council recommendations, the Department shall report to the Recycling Public Advisory Council the justification for such differences.

(d) Any person providing solid waste collection services that is a recipient of a grant or low interest loan from the Delaware Recycling Fund shall not, as a result of implementation of universal recycling, increase rates charged for solid waste collection between such times as they make application for the grant until March 15, 2013.

#### **§ 6056. Adopting diversion goals and reporting requirements [Effective Dec. 1, 2010]**

It is the intent of the General Assembly that implementation of the requirements of this subchapter reduce the amount of nonhazardous solid waste currently deposited in landfills in this State by maximizing the recovery of recyclable materials. In order to do so, it will be necessary for the State to embrace the Zero Waste Principles of designing and managing products and processes to systematically avoid and eliminate the volume and toxicity of waste and materials, conserve and recover all resources, and not incinerate or

bury them. In that spirit, the following Interim Waste Diversion Goals are established with the understanding that as more data and information regarding the implementation of universal recycling become available, the goals leading up to January 1, 2020 may be modified by the Department as circumstances dictate; however, the January 1, 2020, goals may not be modified without the approval of the General Assembly:

Table 1. Interim Zero Waste Diversion Goals (1)		
Date by which goal is to be achieved	Solid Waste Diverted from disposal	Municipal Solid Waste Diverted from disposal
January 1, 2015	72%	50%
January 1, 2020	85%	60%
(1) By weight		

(1) In order to effectively measure the diversion rates being achieved, all persons, including persons who collect, process or market recyclables, with the exception of those specified in § 6053(5) of this title, must report to the Department on a calendar year basis, no later than February 15 of the following year, the type and quantity of recyclables managed, the method of recycling collection used (single or multiple streams), and the location of the recycling facilities used pursuant to reporting guidance developed by the Department and the Recycling Public Advisory Council. Said reporting guidance shall be developed pursuant to the solicitation of stakeholders responsible for reporting, shall take into account the need for confidentiality of the information reported and shall be finalized no later than December 1, 2010. The first recycling report shall cover calendar year 2011 and shall be due no later than February 15, 2012.

(2) In order to ensure that the waste diversion goals specified in Table 1 of this section above are achieved by the dates specified, the Department, in cooperation with the Recycling Public Advisory Council [RPAC], shall assess progress and recommend to the Governor and General Assembly any additional mechanisms necessary including but not limited to: which waste streams must be diverted from disposal; the parties responsible for ensuring the identified waste streams are diverted from disposal; the date by which the diverted waste streams must be diverted from disposal; implementation of Pay As You Throw; Extended Producer Responsibility; incentive based recycling; waste bans and related requirements. Such assessment shall be completed, inclusive of any draft legislation determined necessary, and submitted to the General Assembly no later than November 1, 2014, as part of the RPAC annual report.

**§ 6057. Beverage containers -- Findings, intent, prohibitions.**

(a) The General Assembly hereby finds that beverage containers are a valuable recyclable material and a major source of non-degradable litter in this State and that the collection and disposal of this litter and solid waste constitutes a great financial burden for the citizens of this State; and that, in addition to this unnecessary expenditure of tax moneys, such litter unreasonably interferes with the enjoyment of life and property by our citizens; and that the practice of littering and disposal of a recyclable material is not compatible with previously adopted policies of the State in regard to proper use and protection of our natural resources.

(b) It is the intent of the General Assembly to increase recycling significantly, inclusive of Beverage containers, thereby conserving valuable natural resources, removing the blight of litter on the landscape of the State caused by the disposal of beverage containers and other packaging, and reduce the increasing costs of litter collection and disposal.

- (c) Prohibitions. -- No beverage shall be sold or offered for sale in this State:
- (1) In containers connected to each other with plastic rings or similar devices which are not classified by the Department as biodegradable, photodegradable or recyclable.
  - (2) In a beverage container which is not recyclable or refillable.

**§ 6058. Establishment, composition and responsibility of the Recycling Public Advisory Council.**

(a) There is hereby established a Recycling Public Advisory Council (the "Council"). The Council shall be composed of 16 members who shall be appointed by the Governor as follows:

- (1) One member from the Department;
- (2) One member from the Authority;
- (3) One member representing county governments, with such member being recommended by the Delaware Association of Counties;
- (4) One member representing municipal governments, with such member being recommended by the Delaware League of Local Governments;
- (5) One member representing the recycling industry;
- (6) One member representing the waste hauling industry;
- (7) Two members, 1 representing the soft drink industry and 1 representing the alcohol beverage industry, representing the beverage industry;
- (8) One member representing the Delaware State Chamber of Commerce;
- (9) One member representing the Delaware restaurant industry; and
- (10) Five members representing community-based or public-interest groups.
- (11) One member representing the Delaware Food Industry Council.

(b) Members of the Council, except for those appointed pursuant to paragraphs (a) (1) and (2) of this section above, shall serve for terms up to 3 years and may not serve more than 2 consecutive terms but may again serve after 1 year off of the Council. Members shall be appointed for staggered terms so that no more than 5 appointments shall expire in any 1 calendar year. Members may be reimbursed for travel to and from meetings. The Governor shall appoint a Chairman from among the 16 members. Actions of the Council shall be approved by a majority vote of the Council. At least 9 members of the Council shall constitute a quorum. The Council may adopt bylaws as it deems appropriate to serve the purposes of this subchapter.

(c) The Recycling Public Advisory Council shall:

- (1) Advise the Department and the Authority on all aspects of recycling;
- (2) Advise the Department in developing criteria for the Recycling Grants and Low Interest Loan Program and selection of applications as well as provide an annual assessment of the revenue needed to satisfy the grant requirements;
- (3) Maintain, in conjunction with the Department and the Authority, a methodology for measuring recycling rates;
- (4) Provide advice and recommendations regarding the recycling outreach and education programs conducted by the Authority and/or the Department;
- (5) Report to the Governor and the General Assembly annually by November 1 of each year on the status of recycling activities in Delaware. Said report shall include, but not be limited to the following:
  - a. Status of attainment of the recycling goals specified in § 6056 of this title;
  - b. An accounting of the recycling grants and loan program and any recommendations for future funding of the grants and loan program;
  - c. An assessment of the activities of both the Department and the Authority in achieving the recycling goals specified in § 6056 of this title;

- d. An objective, auditable accounting of recycling rates for total solid waste, municipal solid waste, and residential solid waste;
- e. Such other recommendations as the Council shall deem appropriate; and
- f. Use the definitions of "recycling" and "municipal solid waste" as stated by the United States Environmental Protection Agency in its document EPA530-R-97-011 dated September 1997. The Council shall be able to adopt changes to these definitions.

(6) Council.

**§ 6059. Enforcement, civil and administrative penalties.**

- (a) Whoever violates this subchapter, or any rule or regulation promulgated there under, or any order of the Secretary, shall:
  - (1) For the first conviction, be fined not less than \$100 nor more than \$500 for each day of violation;
    - a. For each subsequent conviction for the same offense within a 10-year period, be fined not less than \$500 nor more than \$1,500 for each day of violation;

In the Secretary's discretion, the Secretary may endeavor by conciliation to obtain compliance with all requirements of this subchapter. Conciliation shall be giving written notice to the responsible party:

- a. Specifying the complaint;
- b. Proposing a reasonable time for its correction;
- c. Advising that a hearing on the complaint may be had if requested by a date stated in the notice; and
- d. Notifying that a proposed correction date will be ordered unless a hearing is requested.

If no hearing is requested on or before the date stated in the notice, the Secretary may order that the correction be fully implemented by the proposed date or may, on the Secretary's own initiative, convene a hearing, in which the Secretary shall publicly hear and consider any relevant submission from the responsible party as provided in § 6006 of this title.

Any person whose interest is substantially affected by any action of the Secretary may appeal to the Environmental Appeals Board, in accordance with § 6008 of this title.

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*Appendix B.*  
*Recycling Public Advisory Council Members (RPAC)*

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**2018-2019 RPAC MEMBERS:**

\*Stan Mills. RPAC Chairman. Commissioner, City of Rehoboth Beach.

—Representing the Delaware League of Local Governments.

Timothy Ratsep. Director, Division of Waste and Hazardous Substances, DNREC

—Representing the Department of Natural Resources and Environmental Control.

Michael D. Parkowski. Chief of Business and Governmental Services, Delaware Solid Waste Authority.

—Representing the Delaware Solid Waste Authority.

\*Richard Cecil, Executive Director, Delaware Association of Counties.

—Representing the Delaware Association of Counties.

Paul R. Bickhart. President, Recycling Express of Delaware, Inc.

—Representing the recycling industry.

Steve Masterson. Waste Masters Solutions.

—Representing the Waste hauling industry

Sewall McCabe.

—Representing the soft-drink industry

Michael Fusca. Delaware Alcohol Wholesalers Association.

—Representing the alcohol beverage industry

Rustyn Stoops. Executive Director, Delaware Manufacturing Extension Partnership.

—Representing the Delaware Chamber of Commerce

Adam Webster. Grotto Pizza, Inc.

—Representing the restaurant industry

\*Marianne Cinaglia.

—Representing community-based or public-interest group (one of five seats)

Coralie Pryde. Delaware League of Women Voters.

—Representing community-based or public-interest group (one of five seats)

Todd Klawinski. Educator, Caesar Rodney School District

—Representing community-based or public-interest group (one of five seats)

Vikram Krishnamurthy. Executive Director, Delaware Center for Horticulture

—Representing community-based or public-interest group (one of five seats)

Vacant.

—Representing community-based or public-interest group (one of five seats)

Julie Miro Wenger. Executive Director, DE Food Industry Council.

—Representing the Delaware Food Industry Council

\*RPAC wishes to acknowledge those members that recently stepped down: Stan Mills, RPAC Chairman, Commissioner, City of Rehoboth Beach; Richard (Dick) Cecil, Executive Director, Delaware Association of Counties; and Marianne Cinaglia, Representing community-based or public-interest group. Thank you, Stan, Dick, and Marianne, for your years of service and your efforts in progressing recycling in Delaware!

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*Appendix C.*  
*DSM Measurement Report*

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See: [Assessment of Municipal Solid Waste Recycling For Calendar Year 2018](#)

FINAL REPORT | JULY 2019

Prepared for:  
Recycling Public Advisory Council c/o  
DNREC  
89 Kings Highway  
Dover, DE 19901

## State of Delaware Assessment of Municipal Solid Waste Recycling For Calendar Year 2018



Prepared by:  
DSM ENVIRONMENTAL SERVICES, INC.  
PO Box 2 | Windsor, VT 05089-0002  
[www.dsmenvironmental.com](http://www.dsmenvironmental.com)

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## Appendix D

### Outreach Examples

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Figure D.1 – “Delaware Recycles” Logo, used to unify and brand outreach efforts



Figure D.2 – Website: [www.recycling.delaware.gov](http://www.recycling.delaware.gov)



Figure D.3 – Facebook Page: [www.facebook.com/delawarerecycles](http://www.facebook.com/delawarerecycles)



Figure D.5 – Twitter.com/DE\_recycles



Figure D.5 – *How to Recycle Guide*, 2019 edition  
See: [How to Recycle Guide - A Guide to Recycling in Delaware](#)

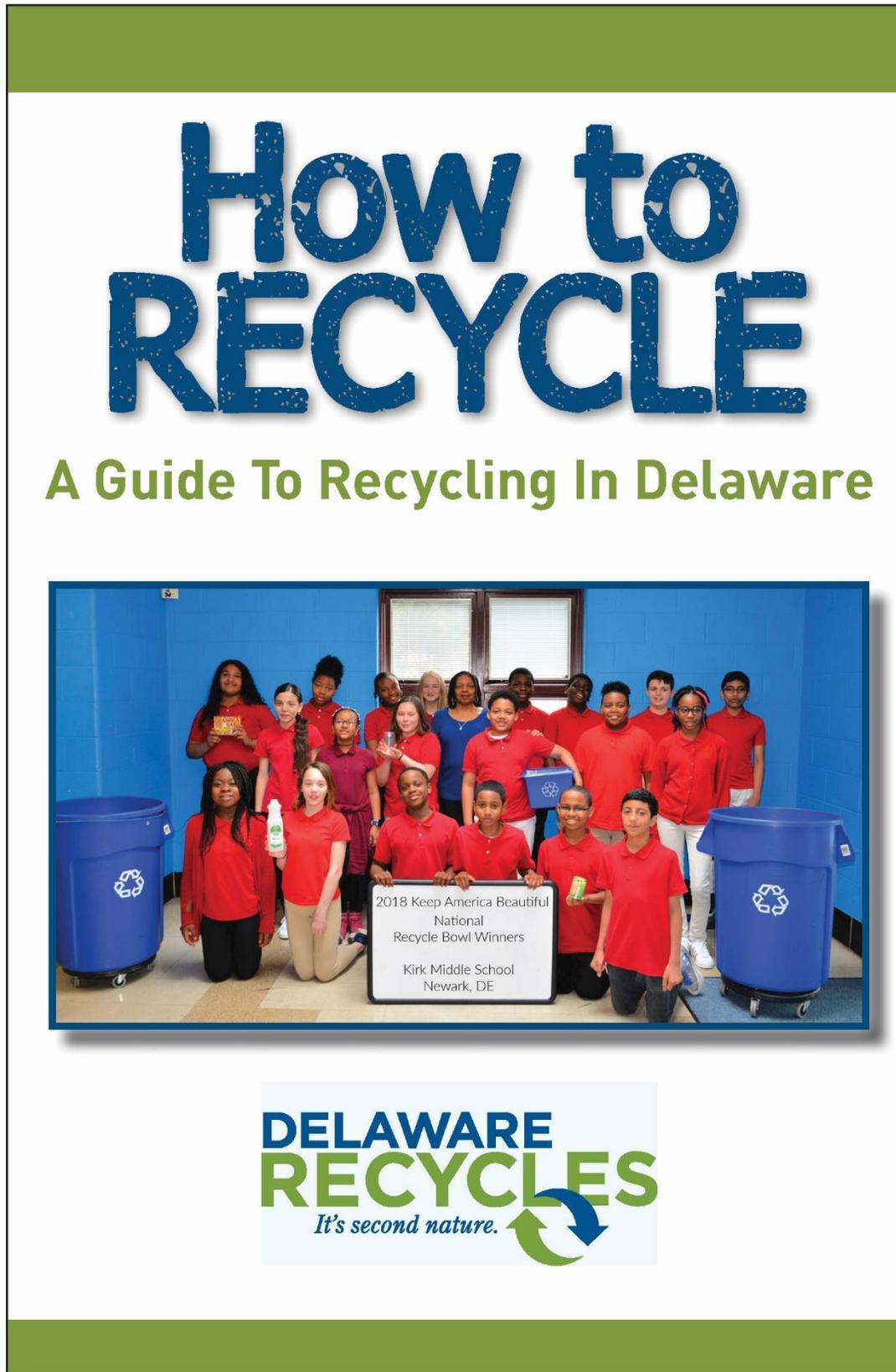


Figure D.6 How to Recycle Poster

See: [How to Recycle Poster](#)

# ♻️ RECYCLING IN DELAWARE ♻️

## ☑️ ACCEPTED IN CART

Place only these materials loose, empty, clean and dry in your recycling cart or dumpster:



### PAPER

Magazines, junk mail, paper bags, office paper, newspaper, etc.



### PLASTIC CONTAINERS

Leave lids on.



### CANS, BOTTLES, JARS

Remove lids and recycle separately.

**KEEP YOUR RECYCLING OUT OF BAGS. PLACE ITEMS LOOSE IN THE BIN.**



### CARTONS, PAPERBOARD, CORRUGATED CARDBOARD

## ☒ NOT ACCEPTED IN CART

Keep these items out of your recycling cart or dumpster:



### SHREDDED PAPER



### FROZEN FOOD/ REFRIGERATED CONTAINERS



### FOOD WASTE



### COFFEE CUPS

Visit the website to learn about recycling these items:



### BATTERIES



### STYROFOAM



### GARBAGE



### MIRRORS AND WINDOW GLASS



### TANGLERS

Garden hoses, string lights, nylon rope, etc.



### SCRAP METAL



### PLASTIC BAGS

Return to retail store.



### ELECTRONICS



### YARD WASTE



**DELAWARE RECYCLES**  
It's second nature.

[www.de.gov/recycling](http://www.de.gov/recycling)



Figure D.7 – Composting Brochure  
See: [Backyard Composting](#)

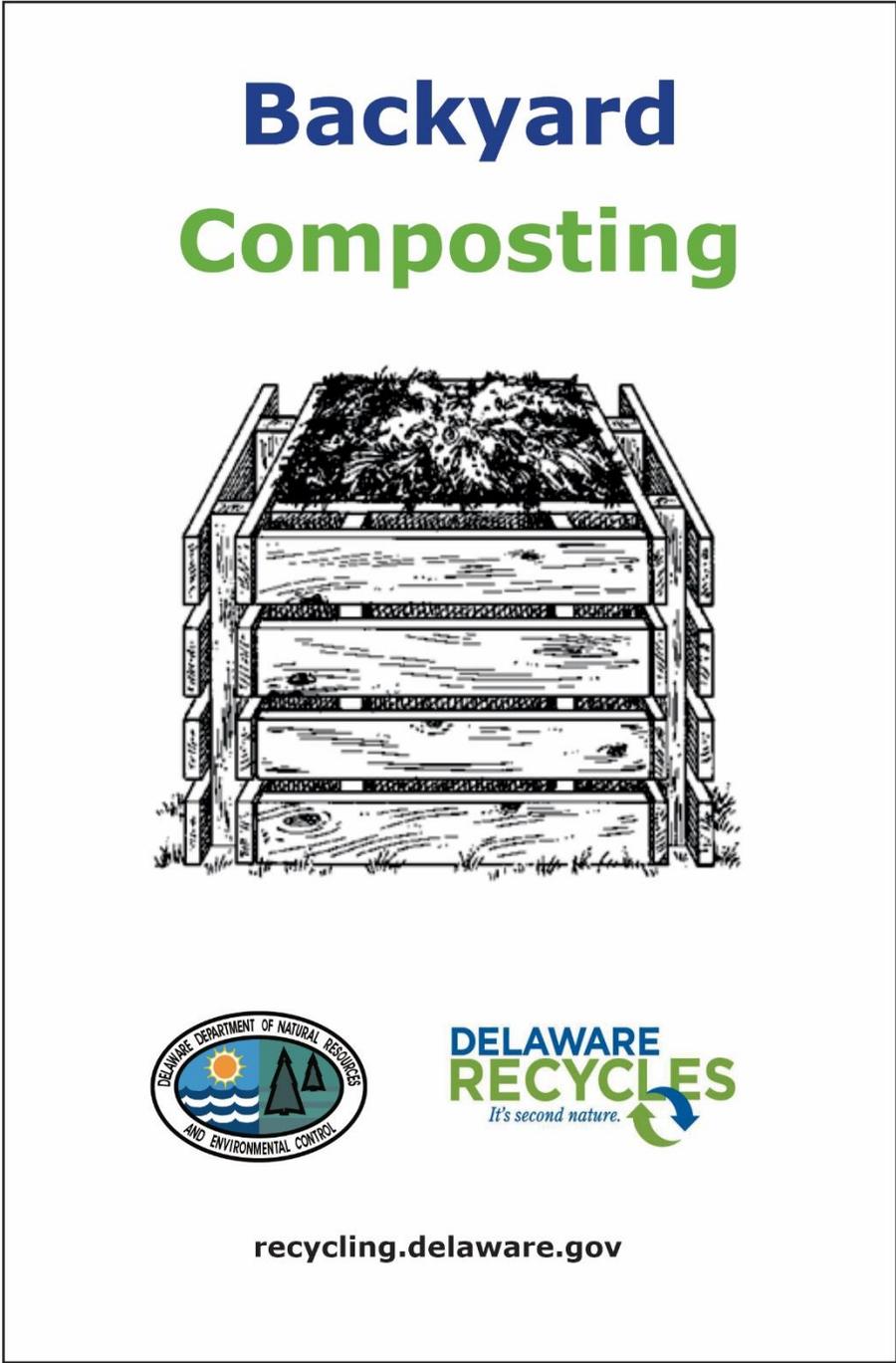


Figure D.6 Recycling Outreach and Education media campaign: September 2017– May 2020

Print, Billboard and Social Media ads



## Radio Station Advertisers

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RecycleRightDE-Dave-60R.mp3



RecycleRightDE-Karl-60R.mp3



RecycleRightDE-Katie-60R.mp3

### DELMARVA BROADCASTING

- WDEL – AM/FM
- WSTS-FM

### iHEART RADIO

- WDSB

## TV and Theater Outlets:

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### PSAs and TV Ads



esl.del.1017.221\_DNR.MP4



esl.del.1017.220\_DE R.MP4

- SCREENVISION – Movie Theater PSAs - Carmike Dover and Penn Wilmington
- WRDE – TV
- WMDT- TV
- OTHER TV – Comcast Cable select DE stations during NFL games

## Billboards and Other Print Media Vendors:

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DNREC25269\_RecyclingCampaignBillboar



DNREC location list 9.18.17 thru 11.12.17



DNREC map 9.18.17 thru 11.12.17.pdf



DNREC25275\_RecyclingCampaign\_PrintA

- CLEAR CHANNEL
- WEB – Facebook, Social Media, Landing Page
- TSN *Out and About* Magazine – Social Media posts and ads (see ad below for *America Recycles Day* in Delaware)



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## *Appendix E.*

### *Background of Recycling Efforts in Delaware*

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The State of Delaware first began promoting recycling in 1975 with the passage of the Delaware Solid Waste Authority's enabling legislation. This led to the opening of the Delaware Reclamation Plant, which held the title of the largest recycling/reclamation project in the world for nearly 11 years. About 2.5 million tons of municipal solid waste and 0.5 million tons of sewage sludge were processed through this plant. This facility was shut down in 1993 and the plant was modified to operate as the Delaware Recycling Center which processes and markets all the recyclables from the 'RECYCLE DELAWARE' Drop-Off Program.

The next major milestone was the implementation of the Beverage Container Law in 1979 designed to prevent roadside littering.

In 1990, the statewide drop-off recycling program, known as 'RECYCLE DELAWARE', was established by the Delaware Solid Waste Authority. The DSWA 'RECYCLE DELAWARE' centers peaked at 170 sites collecting approximately 34,000 tons per year of recyclables and as of this year (2014) are down to 75 sites collecting approximately 19,000 tons per year. Recyclables collected include brown, green and clear glass bottles, plastic bottles, newspaper and magazines, aluminum and steel cans (including aerosols), textiles, motor oil and oil filters, corrugated cardboard, and household batteries (the batteries are not recycled, but disposed of properly).

Despite these recycling milestones, Delaware's former Governor, Thomas Carper, received frequent letters and phone calls from Delaware residents requesting implementation of curbside collection of recyclables. These requests spurred Governor Carper to call a meeting in late 1998 with representatives of the DNREC, the Delaware Economic Development Office (DEDO) and the DSWA to discuss the feasibility of implementing curbside collection of recyclables in Delaware. The result of this meeting was the issuance of Executive Order No. 60 establishing the Citizens' Work Group on Recycling to evaluate recycling in Delaware. The work group would also recommend ways to increase recycling in Delaware.

In the spirit of conservation and pursuant to the report "A Course of Action to Increase Recycling in the State of Delaware," which was developed by and contained the recommendations of the Citizens' Work Group on Recycling, Governor Thomas R. Carper signed Executive Order Eighty-Two (82) which established the following:

1. A goal of thirty (30) percent diversion rate for recyclables from Delaware's residential solid waste stream.
2. Requirement for that the Department of Natural Resources and Environmental Control (DNREC), Division of Air and Waste Management (DAWM) work in concert with the Delaware Solid Waste Authority (DSWA) and the Recycling Public Advisory Council (RPAC) to:
  - a) develop a method for measuring recycling
  - b) establish a recycling grant program
  - c) establish a public outreach and education program aimed at educating the general public and students on the value of recycling as well as to increase the recycling rate, provide technical assistance to local entities to increase the recycling rate, and provide administrative support to the RPAC
3. The nine (9) member RPAC and tasked the RPAC with:
  - a) advising DNREC and DSWA on all aspects of recycling,
  - b) advising DNREC on developing grant criteria,

- c) advising DNREC and DSWA on outreach activities to increase recycling, and
- d) developing an annual report due on December 1st of each year detailing the status of recycling activities within Delaware.

Governor Minner appointed the members of the RPAC early in her Administration and the first RPAC meeting was held on February 27, 2001. DNREC also hired an Environmental Scientist and a Community Relations Officer to assist the Council. The Environmental Scientist aided the Council in developing the method for measuring recycling and provided recycling technical assistance to Delaware's communities and local governments.

The RPAC contracted a study on residential curbside recyclables collection in New Castle County. The final report, titled "Evaluation of Enhanced Residential Waste and Recyclables Collection and Processing for New Castle County" was published in 2003 by DSM Environmental Services, Incorporated. The report concluded that curbside collection of recyclables could be done at least as, if not more, cost effectively than trash if the system is properly designed.

In early 2006, Senate Bill 225 (SB 225) was introduced in the Delaware Senate. It established a framework for a statewide curbside recycling system, established a Recycling Fund to help pay for recycling programs, banned yard waste from disposal (providing for development of yard waste management facilities), established statewide recycling goals, and established the RPAC. The Governor's Office, DNREC, DSWA, and the RPAC all supported SB 225. The Bill did pass the Senate with amendments, but it was tabled in the House of Representatives.

In October of 2005, DNREC Secretary, John Hughes, established the Solid Waste Management Technical Working Group (SWMTWG) pursuant to a directive from Governor Minner. It was comprised of individuals with technical backgrounds, financial backgrounds, and/or experience with municipal solid waste management systems and technologies. The SWMTWG was tasked to perform a feasibility review of municipal solid waste management alternatives and to recommend a program or programs that would best serve Delaware's municipal solid waste management needs. In April of 2006, the SWMTWG produced a report that recommends the State implement effective source reduction and recycling programs and building a processing facility.

The Citizens Solid Waste Solutions Commission (CSWSC), an organized group of environmentally conscious citizens, also produced a report in 2006. They called for more convenient and cost-effective recycling programs, better processing facilities for recyclables and discards, opposition to incineration, and a more focused recycling agency than the DSWA. They argued that recycling is an issue of resource management rather than one of waste disposal.

The City of Wilmington initiated a single-stream curbside recycling trial for over 6,000 households in the summer of 2006. The City partnered with RecycleBank, a recycling company based in Philadelphia, to provide the service. RecycleBank provided wheeled recycling containers, retrofitted Wilmington's trucks to service the containers and weigh the material, and provided various data reports, and provided outreach and education about the program. Through the RecycleBank program, participating households earned up to \$35 per month in RecycleBank Dollars which could be redeemed at stores of the customer's choosing. The incentive encouraged residents to recycle and helped Wilmington to divert waste from the landfill. The recycling rate in Wilmington's trial areas went from almost zero to about 35% in about six months. In 2007 the program was expanded citywide.

In September of 2006 Governor Minner signed Executive Order 90, which replaced Executive Order 82 and re-established the RPAC. Executive Order 90 increased the membership of the RPAC by two public

members. It also increased the former recycling diversion rate goal from 30% of residential solid waste to 51% of municipal solid waste.

The Cherry Island Landfill permit was renewed in 2006 with language that required the DSWA to ban yard waste from entering the landfill no later than January 1, 2007. After dozens of community meetings, a legislatively mandated delay in the ban, and the opening of three community yard waste demonstration sites, DNREC and the DSWA began enforcement of the ban on January 24, 2008.

House Bill 159 (HB 159) was introduced in 2007 and would have encouraged recycling via a comprehensive recycling grants program while discouraging disposal via a \$3 per ton assessment on landfilling. In May of 2008, HB 159 passed in the House of Representatives but was defeated in the Senate in June of 2008.

Starting in January of 2008, Kent County provided single-stream recyclables collection to residents serviced in their trash districts. This increased the number of Delaware households participating in recycling by over 11,000.

In early 2008, the DSWA converted their recyclables collection programs to single stream. Participants no longer needed to separate traditional recyclables (i.e. glass bottles, cans, plastic bottles, mixed papers) by material type. As a result, recycling became more convenient and easier for people to participate. Other entities, including some waste haulers, also began to offer single-stream recyclables collection service.

In June of 2009, House Bill 201 was passed by the General Assembly on the last day of session. It essentially repealed the Delaware Beverage Container Law (or Bottle Bill) and removed the deposit and redemption system related to beverage containers. Governor Markell vetoed House Bill 201 in July of 2009, on the grounds that it would have a negative impact on recycling and offered no viable alternative.

In December of 2009, Peninsula Compost Company, LLC completed construction of the Wilmington Organic Recycling Center near the Port of Wilmington. This composting facility is approved to accept and process up to 160,000 tons of yard waste, wood waste, food waste, hatchery waste, and animal bedding into compost annually. (See October 2014 statement)

In February 2010, Governor Markell signed Executive Order 18. This Executive Order set goals in the following categories for the executive branch of State government: energy conservation/efficiency, LEED green building practices, renewable energy, reduced transportation impacts, recycling diversion (75%), and environmentally preferable purchasing.

In April 2010, the DSWA updated its Statewide Solid Waste Management Plan (SSWMP). The SSWMP calls for many waste reduction strategies, several of which required action from government and businesses.

In May 2010, Blue Hen Organics opened a 46-acre composting facility in Frankford to the general public. This facility is approved to accept and process 57,000 tons of yard waste, wood waste, food waste, hatchery waste, and chicken litter into compost annually.

On June 8, 2010, Senate Bill 234 (the Universal Recycling Law) was signed into law. This legislation passed after significant input from many stakeholders and coordination from the Governor's Office. It transitioned Delaware out of a flawed beverage container deposit system into a comprehensive recycling system. It also legislatively created a reformed RPAC.

On January 1, 2011, the Central Solid Waste Management Center (Sandtown Landfill) and the Southern Solid Waste Management Center (Jones Crossroads Landfill) stopped accepting yard waste mixed with trash.

DSWA and DNREC agreed to permit conditions that restricted yard waste in July of 2010. All three DSWA landfills now ban yard waste.

By September 15, 2011, all single-family households with household trash collection, and many bars and restaurants, were provided with single stream, curbside recycling collection services.

In December 2011, DSWA's Board of Directors approved staff to enter into agreements with the recycling company ReCommunity (to recycle municipal solid waste recyclables) and with Revolution Recovery (to recycle construction and demolition recyclables) at the Delaware Recycling Center (DRC) in New Castle.

In January 2012, the DSWA, in partnership with Dart Container Corporation, began a pilot program to collect clean, #6 polystyrene foam (i.e. Styrofoam) for recycling at the DRC in New Castle. The program expanded to a second collection location at the Milford Transfer Station in February 2012.

On March 1, 2012, Blue River Resources, LLC was granted a permit to operate a materials recovery facility (MRF) to separate paper, cardboard, plastic, metal, and glass for recycling. The facility is permitted to accept approximately 216,000 tons of recyclable waste materials per year. As of October 2012, the new MRF was 75% operational.

On March 17, 2012, non-profit organization Eden Delmarva launched the REPLENISH project with DNREC's assistance. The Sussex County-based project encourages the recovery of organic materials from 23 local restaurants to produce compost that is used at local farms. The compost fertilizes locally grown produce, which is then marketed back to the restaurants. In April 2012, Revolution Recovery began accepting construction and demolition materials for recycling at its 42,000-square foot facility at the DRC.

In May 2012, the DSWA announced a 20-year agreement with ReCommunity to operate an automated materials recycling facility (MRF) at the DRC. State-of-the art sorting equipment will be housed in an existing building, and will process recyclable aluminum, plastics, paper, cardboard, tin and glass collected from throughout Delaware.

Spring and summer 2012 showed increased activity and awareness of recycling issues within the General Assembly. Senate Joint Resolution 8 established a strategy committee to study carpet recycling, and to report back to the General Assembly with a 10-year carpet recycling strategic plan. Senate Resolution 24 called for DSWA, DNREC, and the Zero Waste Working Group develop a plan and proposed legislation to address single-use plastic shopping bags by January of 2013. Between May 1, 2012 and April 1, 2013, the multi-family grants were completed. The grants funds awarded were for the capital costs of providing multi-family collection equipment and outreach and education materials.

In June of 2013 the grant contracts awarded during the third cycle of grant funding were signed. This grant cycle focuses on commercial recycling and awarded nearly \$1.4 million to a mix of fifteen different municipalities, waste haulers, private businesses and not-for-profit entities.

On May 3, 2013 Carpet Recycling Strategy Committee issued its report called for under Senate Joint Resolution No. 8. In summary, the report concluded the Committee was unable to reach consensus on recommendations on how to increase carpet recycling in Delaware with a goal of having 100% of all carpet removed in Delaware be diverted to carpet recycling. When the full Recycling Public Advisory Committee (RPAC) reviewed this report, it suggested that Delaware revisit the status of carpet recycling in another two years. At this point, Delaware will have better data on carpet diversion and recycling due to the reporting requirements in the Universal Recycling Law and the RPAC will be moving its efforts from residential solid waste to construction and demolition waste.

Between July 2012 and January 2013, the Zero Waste Working Group, which included members that represented industry, retailers, DSWA, DNREC, recyclers, and several environmental groups, met monthly to discuss and to present draft legislation that would lead to more effective plastic bag management in Delaware. The group did achieve consensus on a number of points including fugitive plastic bags are a problem for infrastructure and wildlife in Delaware and education will be a part of any plan to reduce plastic bag waste. However, the group had divergent views and did not agree on any legislative recommendations. Some members independently lobbied to introduce a bill to continue the At-Store recycling program. This bill passed the House last legislative session and is expected to be introduced to the Senate this coming session.

Between November 1, 2012 and October 31, 2013 nineteen outreach and education training events were held throughout the State in reference to grant opportunities, the implementation of commercial recycling and general recycling outreach and education. For a detailed list of these events see Table 7 in section 6 of this report.

On August 29, 2013 ReCommunity held its grand opening ceremony. The opening of a state-of-the-art Materials Recovery Facility marks a recycling milestone for the State of Delaware. With the opening of this facility Delaware now possesses the capability to separate and market its own recyclables. As a result, not only are the profitability of these valuable resources maximized, dozens of valuable local jobs are also created in the process, and \$15 million in construction costs were added to the local economy. This chapter in Delaware's recycling history is possible as a result of the high diversion of recyclables afforded by the State's Universal Recycling law. ReCommunity and DSWA should be commended for their partnering efforts. On January 1, 2014 the requirement for the commercial sector to implement comprehensive recycling programs began.

In March of 2014 the grant contracts for the fourth round of grant funding were signed. This cycle primarily funded recycling dumpsters, school dishware conversion, balers and outreach and education expenses. The awardees were a mix of municipalities, waste haulers, private businesses, schools and not-for-profit entities.

In May 2014 RPAC issued a letter to the Members of the 146th General Assembly enumerating several reasons why the legislature should consider requiring DNREC to close the Polly Drummond yard waste demonstration site. The letter cited substantive costs to maintain the site, impact to DNREC grant funds, statewide equity, and the fact that the site negatively impacts private management of this waste stream as sound reasons for closure.

On September 26, 2014 Revolution Recovery, a construction and demolition (C&D) waste recycler located at DSWA's Delaware Recycling Center in New Castle, Delaware, celebrated their grand opening. Revolution Recovery's presence in Delaware affords the opportunity to recycle C&D waste, as opposed to dispose of it, at pricing that is competitive with disposal. By doing so, Revolution Recovery contributes to both the States waste diversion rate by recycling a portion of the C&D waste stream and the State's employment rate by creating jobs.

On October 20, 2014 Peninsula Compost Company, LLC was issued a Secretary's Order requiring closure of its recycling facility. Peninsula Compost Company has placed an undue burden on the quality of life of residents in the City of Wilmington, parts of the City of New Castle and part of New Castle County – particularly those living in close proximity to the facility due to frequent uncontrolled odors. The company has been unable to maintain compliance with DNREC's Beneficial Use Determination permit and therefore required to close. The absence of a composting facility in northern Delaware will negatively impact the State's diversion rate going forward unless and until an alternative outlet for organics is made available.

In March of 2015 Blue Hen Composting closed its doors to accepting compostable materials due to concerns over odors and will cease all composting activity by April 2016.

In June of 2015, in response to the closure of both of Delaware's composting facilities, members of 148th General Assembly issued Senate Concurrent Resolution 35 establishing the Organics Recycling Task Force. This group is charged with evaluating effective and efficient ways to recycle organic waste within Delaware, meeting monthly and presenting its findings to the Delaware House and Senate Natural Resources Committees and the Governor by March 1, 2016.

In December of 2016, Seaford AgriSoil, LLC (now Perdue AgriRecycle, LLC) was issued a Composting Permit for producing compost in Seaford. This composting facility is approved to accept and process up to 20,000 tons of hatchery waste, dissolved air floatation wastes, poultry litter, and ground wood waste into compost annually.

For calendar year 2017 Delaware saw an MSW recycling rate of 43.1%. While still under the 50% goal set in the Universal Recycling Law, 43.1% represents a significant achievement for Delaware. The State's rate currently sits higher than the national recycling rate average released by U.S. EPA, which stood at 34.7% as per the EPA Advancing Sustainable Materials Management Fact Sheet published in 2015.

In 2017, DNREC partnered with Responsive Management to develop a comprehensive recycling survey to assess the attitudes, perceptions, and behaviors of residents about recycling in Delaware. The survey was conducted via phone in September 2017 with 1,519 completed interviews to determine State resident's participation in recycling, their knowledge of recycling laws and regulations, and their opinions on recycling. The results will inform DNREC's education and outreach strategies and provide a baseline against which to measure their effectiveness by subsequent surveys and will also indicate compliance among service and participation requirements of the Universal Recycling Law.

Also in 2017, The *Recycle Right DE* social marketing campaign ([www.recyclerightde.org/](http://www.recyclerightde.org/)) began airing across all media platforms throughout the State: print, TV, radio, billboard, web/social media and through public service announcements at select movie theaters. RPAC supports this effort and believes it will increase recycling in Delaware by reinforcing recycling "dos and don'ts" and by promoting recycling through a broad-based education and information outreach campaign that reaches into our schools, homes and business sectors. The multi-media campaign has an effective date of August 2017 – July 2020 and is funded the State's Universal Recycling Grant Program monies.

In 2018, RMR Recycling, LLC, formerly National Paper Recycling operating under Gold Medal's permit, was issued a new permit to operate a single stream material recovery facility (MRF) oriented towards the commercial sector. This facility is located in Wilmington and helps to increase the amount of diversion possible in Delaware. In addition to separating front load container loads from throughout Delaware, RMR provides clean material sourced to regional markets. In addition to sorting operations, RMR operates an on-site shredding operation for confidential document destruction and all of that paper is sent to regional pulp mills for use in recycled paper products. RMR has a permitted annual capacity of 120,000 tons/year.

In May 2019, a final Universal Recycling Grant and Low Interest Loan opportunity, Cycle 9, was issued using the funds collected under the recycling fee which sunset in 2014. This balance represents funds that were encumbered but not spent by grant recipients as well as the interest collected. This funding has not been replenished since 2014, and once expended in Cycle 9, will exhaust all monies collected for the Universal Recycling Grant and Low Interest Loan program thereby ending the program unless new funding sources are identified.